

**TECHNICAL ASSISTANCE MANUAL: STATE REGULATORY
OVERSIGHT OF MEDICAL WASTE TREATMENT TECHNOLOGIES**

April 1994

**A Report of the State and Territorial Association
on Alternate Treatment Technologies**

TABLE OF CONTENTS

EXECUTIVE SUMMARY

GLOSSARY

1.0	INTRODUCTION	1
2.0	MEDICAL WASTE TREATMENT TECHNOLOGY EFFICACY ASSESSMENT CRITERIA	4
2.1	Classification of Emerging Medical Waste Treatment Technologies	4
2.2	Definition of Microbial Inactivation	5
	Table I - Levels of Microbial Inactivation	8
2.3	Representative Biological Indicators	12
	Table II - Recommended Biological Indicators	13
	Table III - Biological Indicator Selection Criteria	14
2.4	Quantification of Microbial Inactivation	16
3.0	PROCESS FOR APPROVING MEDICAL WASTE TREATMENT TECHNOLOGIES	19
3.1	Biological Inactivation Efficacy: Establishing Protocols	19
3.2	Approval of Medical Waste Treatment Technologies	21
3.3	Parametric Monitoring and Controls	23
3.4	Site Approval for Medical Waste Treatment Technologies	24
3.5	USEPA Pesticide Use Registration	25
4.0	PERMITTING AND STATE AUTHORIZATION ISSUES	27
4.1	User Verification: Biological Inactivation Efficacy Monitoring	27
4.2	Commercial Versus On-Site Facilities	27
4.3	Previously Approved Technologies	28
4.4	Small Medical Waste Treatment Devices	29
4.5	Waste Residue Disposal	30
4.6	Operator Training	31
4.7	Equipment Operations Plan	32
4.8	Emergency and Contingency Response Plan	33
5.0	RESEARCH AND DEVELOPMENT	35
6.0	RECOMMENDATIONS FOR FUTURE ACTIVITIES	37
7.0	SELECTED BIBLIOGRAPHY	38

APPENDIX A - STATE GUIDELINE FOR APPROVAL OF MEDICAL WASTE TREATMENT TECHNOLOGIES	A-1
APPENDIX B - APPLICATION FOR EVALUATION AND APPROVAL OF MEDICAL WASTE TREATMENT TECHNOLOGIES	B-1
APPENDIX C - EXAMPLE: MICROBIAL INACTIVATION TESTING PROTOCOL FOR A GRINDER/CHEMICAL MEDICAL WASTE INACTIVATION PROCESS	C-1
APPENDIX D - LIST OF PARTICIPANTS	D-1

EXECUTIVE SUMMARY

I. Introduction

The purpose of this report is to establish a framework or guideline that defines medical waste treatment technology efficacy criteria and delineates the components required to establish an effective state medical waste treatment technology approval process. The recommendations made in this report are an attempt to find commonality on many of the issues and criteria required in the medical waste treatment technology review process. Recognizing that all states may not totally agree with these recommended criteria or protocols, the guidelines developed should serve only to provide guidance to the states in the development of an approval process for medical waste treatment technologies.

The establishment of qualitative and quantitative parameters that ensure effective and safe medical waste treatment are required in defining treatment technology efficacy criteria and delineating the components necessary to establish an effective state medical waste treatment technology approval process. Recommendations are provided in this report for the following:

- Medical Waste Treatment Technology Efficacy Assessment
- Medical Waste Treatment Technology Approval Process
- Permitting and Site Authorization Issues
- Research and Development

II. Medical Waste Treatment Technology Efficacy Assessment Criteria

This report recommends that all medical waste treatment technologies meet the following microbial inactivation criteria:

Inactivation of vegetative bacteria, fungi, lipophilic/hydrophilic viruses, parasites, and mycobacteria at a 6 Log₁₀ reduction or greater; and inactivation of B. stearothermophilus spores or B. subtilis spores at a 4 Log₁₀ reduction or greater.

In meeting these criteria, selected pathogen surrogates which represent vegetative bacteria, fungi, parasites, lipophilic/hydrophilic viruses, mycobacteria, and bacterial spores are recommended. Formulas and methods of calculations are recommended and are based on microbial inactivation ("kill") efficacy as equated to "Log₁₀ Kill", which is defined as the difference between the logarithms of the number of viable test microorganisms before and after treatment.

III. Process for Approving Medical Waste Treatment Technologies

This report recommends that both state and site approval be attained for the use of any medical waste treatment technology. Specific recommendations are provided for:

- State approval requirements of the technology to ensure that the technology is effective in safely inactivating microorganisms to specified criteria;
- Site approval requirements to verify that the sited equipment meets approved specifications and microbial inactivation requirements under actual operating conditions; and
- USEPA pesticide registration requirements, as applicable, for those medical waste treatment technologies that use chemicals as the microbial inactivator.

Additionally, the report recommends that parametric monitoring of the treatment process can substitute or replace biological indicator monitoring provided certain verification and monitoring parameters are achieved.

IV. Permitting and Site Authorization Issues

Several permitting and state authorization issues relating to alternate medical waste treatment technology approval are identified and discussed. Recommendations are provided for the following issues:

- User verification for microbial inactivation monitoring
- Commercial versus on-site facilities
- Previously approved technologies
- Small medical waste treatment devices
- Waste residue disposal
- Operator training
- Equipment operations plan
- Emergency and contingency response plan

V. Research and Development

This report recommends that each state view as optional its participation in experimental medical waste treatment research and development projects. For those states opting to participate in medical waste treatment technology research and development projects, issues recommended to be considered are the following:

- Process of establishing research and development variances, including limitations and allowances;
- Potential environmental emissions and occupational exposures;
- Treatment process residue disposal; and
- Agency funding and staffing.

This report also provides supplementary materials to assist a state in developing guidelines, an information request form, and microbial inactivation testing protocols. These materials are located in the Appendices A-C under the following headings:

- State Guideline for Approval of Medical Waste Treatment Technologies;
- Application for Evaluation and Approval of Medical Waste Treatment Technologies; and
- Example: Treatment Efficacy Testing Protocol for a Grinder/Chemical Medical Waste Inactivation Process.

GLOSSARY

"AOAC" refers to the Association of Official Analytical Chemists.

"ATCC" refers to the American Type Culture Collection.

"Biological Indicator(s)" means those microorganisms that are used as representative microbial agents in inactivation studies and testing.

"Cfu" refers to colony forming units.

"Challenge Load" means a medical waste load that has been constructed by composition (i.e., organic content, density, moisture/liquid content, or other physical or chemical composition) or amount to provide an appropriate challenge to the treatment process and microbial inactivating agent.

"Committee" refers to the State and Territorial Association on Alternate Treatment Technologies.

"FIFRA" refers to the Federal Insecticide, Fungicide, and Rodenticide Act.

"IEPA" refers to the Illinois Environmental Protection Agency.

"Log₁₀Kill" is defined as the difference between the logarithms of number of viable test microorganisms before and after treatment.

"4 Log₁₀Reduction" is defined as a 4 decade reduction or a 0.0001 survival probability in a microbial population; i.e., a 99.99% reduction.

"6 Log₁₀Reduction" is defined as a 6 decade reduction or a 0.000001 survival probability in a microbial population; i.e., a 99.9999% reduction.

"Microbial Inactivation" is defined in Section 2.2 of this document

"Pathogen Surrogate(s)" means those microorganisms that are used as biological indicators in efficacy studies and testing that represent known microbial pathogens.

"Surrogate Load" means a waste load that has been constructed to represent a typical medical waste load by composition (i.e., organic content, density, moisture or liquid content, or other physical or chemical composition) and amount.

"Treatment" is defined as a mechanism (such as treatment, chemical, irradiation, etc.) which inactivates microbial organisms.

"USEPA" refers to the United States Environmental Protection Agency.

TECHNICAL ASSISTANCE MANUAL: STATE REGULATORY OVERSIGHT OF MEDICAL WASTE TREATMENT TECHNOLOGIES

1.0 INTRODUCTION

The development of new or modified medical waste treatment methods utilizing heat, chemicals, or irradiation has provided potential alternative solutions to the medical waste treatment/disposal problem. However, with the development of these medical waste treatment methods, the concern has arisen that these new technologies may also lead to potential environmental or occupational health and safety exposures. Only a limited number of states have attempted to quantitatively and qualitatively assess the efficacy and safety of these new treatment technologies. For those states that have adopted criteria, there is no universality of approach in the assessment of treatment technology efficacy and safety.

Establishing a uniform guideline or a standard set of efficacy criteria can result in potential benefits to the state approval process. A uniform approach may provide economic benefits through facilitating the state review process via similarity in approval requirements and the avoidance of state-by-state review duplication. Minimizing state liability in the review process is also a potential benefit of standardized, documented efficacy criteria and testing protocols. As another potential benefit, developing nationally recognized protocols and assessment criteria might also enhance facilitation and cooperation between federal and other state agencies integral to or peripherally involved in the review process.

In an attempt to standardize processes for medical waste technology review, several states that had actively participated in the programs authorized under the federal Medical Waste Tracking Act of 1988 organized and conducted a meeting in New Orleans, Louisiana on December 13 and 14, 1992. With the purpose of establishing a framework or guideline for a state approval process for medical waste treatment technologies, particularly those other than steam sterilization or incineration, this meeting initiated discussions on defining medical waste treatment technology efficacy criteria and delineating the components required to establish an effective state approval process. Although much was accomplished at this meeting, many issues remained unresolved.

With the objective of attaining committee consensus on the technical and administrative elements of treatment technology approval, a second meeting was held on February 25 and 26, 1993, in Atlanta, Georgia to continue the discussions initiated at the December 1992 meeting. At this meeting the committee recognized the need for establishing its identity to coordinate and support these activities. As such, the name "State and Territorial Association on Alternate Treatment Technologies" (STA²T²) was adopted for the purpose of defining the Committee and its objectives. The term "alternate" was defined as "other than steam sterilization or incineration".

The Atlanta meeting's agenda was based on attaining the committee's consensus on the technical and administrative elements of treatment technology approval. Specific topics addressed and discussed were as follows:

- Definition of the level of recommended microbial inactivation (i.e., Level II or Level III spore inactivation levels);
- Establishment of defined pathogen surrogates for microbial inactivation evaluation including:
 - Vegetative pathogen surrogates
 - Bacterial spore formers;
- Determination of the use of bacterial spore formers, as ultimate pathogen surrogates, including the determination of which spore formers should be used, for which treatment process, and at what level of required inactivation;
- Adoption of enumeration formulae for efficacy testing protocol quantification;
- Development of a comprehensive process approval application form;
- Development of specific process approval mechanisms for:
 - Commercial facilities
 - Health care facilities
 - Research and development projects
 - Small quantity treatment devices
 - Previously approved technologies;
- Development of criteria specifications and requirements for:
 - Waste residue disposal
 - Operator training
 - Challenge loads;
- Development of specific testing protocols for:
 - State permitting/licensing of the technology
 - Site permitting
 - User verification
 - Processes maintaining/not maintaining biological test indicator integrity;
- The timing and extent of USEPA FIFRA involvement in establishing efficacy criteria and protocols.

At the conclusion of the Atlanta meeting a report was prepared entitled "Recommendations for State Regulatory Oversight of Medical Waste Treatment Technologies" which summarized the issues and recommendations discussed during both the New Orleans and Atlanta meetings. This

report was distributed for review and comment to all state and territorial regulatory agencies involved in medical waste regulatory activities.

To gain additional input into the development of a uniform guideline for the assessment of medical waste treatment technologies, a third meeting was conducted on June 14-16, 1993, in Washington, D.C. with invited participants from all state and territorial medical waste regulatory agencies. The report prepared from the Atlanta meeting served as a basis of discussion. With invited input from all state and territorial representatives, the primary objective of the meeting was to seek consensus on the key topic areas listed above.

This report details the discussions and recommendations of the participants from the three meetings. It should be emphasized that the recommendations made in this report are an attempt to find commonality on many of the issues and criteria required in the medical waste treatment technology review process. As such, consensus agreement was sought on key issues to demonstrate support for the recommendations made in this report. However, consensus support for a recommendation does not necessarily imply unanimity for the position taken. Recognizing that all states may not totally agree with these recommended criteria or protocols, the guidelines developed through this series of meetings should serve only to provide guidance to states in the development of a review and approval process for medical waste treatment technologies.

Logistical support for all three meetings was provided by the USEPA. Roger Greene, Rhode Island Department of Environmental Management, Diann J. Miele, Rhode Island Department of Health, and Dr. Nelson S. Slavik, President, Environmental Health Management Systems, Inc., cofacilitated each of the meetings. A listing of all participants attending the New Orleans, Atlanta, and Washington, D.C. meetings is found in Appendix D.

2.0 MEDICAL WASTE TREATMENT TECHNOLOGY EFFICACY ASSESSMENT CRITERIA

The establishment of specific criteria that define medical waste treatment technology efficacy is required to consistently evaluate new or modified medical waste treatment technologies. A number of terms are used in the literature to denote the level of treatment that may be assigned to a medical waste treatment technology (e.g., decontaminate, sterilize, disinfect, render harmless, and kill). However, these terms are non-descriptive and do not provide any mechanism for measuring the degree of treatment efficiency. It is critical that terms and performance criteria be established that quantitatively and qualitatively define the level of microbial destruction required of any medical waste treatment process.

Currently, there are no federal or national efficacy standards for medical waste treatment technologies and only a limited number of states have attempted to establish treatment efficacy criteria. The need exists to develop nationally recognized standard treatment performance criteria and operating protocols which establish the qualitative and quantitative parameters that ensure effective treatment. This section provides recommended medical waste treatment technology efficacy assessment criteria and discusses the rationale for their recommendation.

2.1 Classification of Emerging Medical Waste Treatment Technologies

To develop approval protocols and performance criteria for medical waste treatment technologies, it is necessary to classify known or anticipated technologies based on their mode of microbial inactivation. Medical waste treatment categories can be represented through the following categories:

- Thermal (wet and dry heat, microwaving, infrared, laser, plasma pyrolysis)
- Chemical (chlorine, chlorine derivatives, ozone, enzymes)
- Irradiation (UV, Cobalt 60)
- Other treatment mechanisms designed for specific medical waste categories generated in small volumes (thermal/electrical).

For certain technologies, there may be a combination of inactivation modes used to inactivate microorganisms (i.e., chemical/thermal or chemical/irradiation). In addition to the treatment mode, there may also be - mechanical grinding introduced prior to, during, and/or at the end of the treatment process (Note: Grinding, shredding, and compaction are not viewed as treatment methods, but are used to facilitate the effectiveness of the treatment method or to render the waste destroyed, unrecognizable and nonfunctional). The total process by which the medical waste is treated will influence the selection of biological and physical indicators used in the testing and validation processes and will influence the protocols in which they are used.

2.2 Definition of Microbial Inactivation

Underlying the development of assessment protocols for approving an emerging medical waste treatment technology, is the establishment of efficacy criteria that provide a quantitative and qualitative measure of required performance. There is no consensus among the states on the level of microbial inactivation required of a medical waste treatment process. To properly define microbial inactivation requires that definitions established include both qualitative and quantitative aspects. From this perspective, definitions need to be established which qualitatively define microbial inactivation (i.e., form and type of microorganisms affected) and which quantify the required level of inactivation.

The terms sterilization and disinfection have provided some measure of prescriptive criteria as used in denoting sterilization or degree of disinfection required of medical instruments and supplies. Sterilization is commonly defined as the complete elimination or destruction of all forms of microbial life, including highly resistant bacterial endospores. Since complete elimination or destruction is difficult to prove, sterilization is usually expressed as a probability function in terms of the number of microorganisms surviving a particular treatment process. This function is usually expressed as a 6 Log₁₀ reduction (defined as 6 decade reduction or a one millionth [0.000001] survival probability in a microbial population; i.e., a 99.9999% reduction) of the most resistant microorganisms to the sterilization process in question. Spore suspensions of resistant Bacillus species are often used as biological indicators for determining the efficacy of the sterilization process (i.e., B. stearothermophilus, thermal inactivation; B. subtilis, chemical inactivation; B. pumilus, irradiation inactivation).

Disinfection can be defined as a procedure that reduces the level of microbial contamination. How disinfection is defined is dependent on the process in which the disinfectant is used, what microorganisms are affected, and what level of microbial inactivation is achieved. In the definition proposed by Spaulding (see Selected Bibliography), disinfectants are labeled as low-, intermediate- or high-level, determined in part on the survivability of microbial groups (i.e., bacterial spores [most resistant], mycobacteria, non-lipid or small viruses, fungi, vegetative bacteria, and lipid or medium-sized viruses [least resistant]) after treatment. Low-level disinfectant processes cause the death of all bacteria except Mycobacterium tuberculosis and M. bovis, lipid-enveloped and medium-sized viruses (e.g., herpes simplex virus, cytomegalovirus, respiratory syncytial virus, hepatitis B virus, and human immunodeficiency virus), and fungi. Intermediate-level disinfectant processes do not necessarily kill bacterial spores but are effective against tubercle bacillus and fungi. However, intermediate-level disinfectant processes vary in their effectiveness against viruses with small non-lipid viruses (e.g., rhinoviruses) being significantly more resistant than medium-sized, lipid viruses. High-level disinfectant processes cause the death of all microbial life, except for high numbers of bacterial spores. Sporicidal capacity is an essential property of high-level disinfection, although the amount of sporicidal activity is not quantified in any definition.

It was agreed during the New Orleans meeting that there was a need to establish a separate classification system that would specifically denote levels of microbial inactivation required of

medical waste treatment. This classification system should quantitatively and qualitatively define the measure of required performance. To aid in the establishment of a separate classification system, the following categories of microbial inactivation were offered and discussed.

- Level I - Inactivation of vegetative bacteria, fungi, and lipophilic virus
- Level II - Inactivation of vegetative bacteria, fungi, all viruses, and mycobacteria
- Level III - Inactivation of vegetative bacteria, fungi, all viruses, mycobacteria, and B. stearothermophilus spores at 10^4 or greater; or B. subtilis spores at 10^4 or greater with chemical treatment
- Level IV - Inactivation of vegetative bacteria, fungi, all viruses, and mycobacteria, and B. stearothermophilus spores at 10^6 or greater

At the New Orleans meeting most participants generally favored Level III criteria for medical waste treatment technologies. Although there was considerable discussion at that meeting, no consensus had been reached on the qualitative and quantitative aspects of the Level II and III definitions and the conditions to be applied, if any, for relaxation of the Level III requirement to Level II.

A primary objective of the Atlanta meeting was to specifically define the qualitative and quantitative aspects of the microbial inactivation definitions and to assign their application. To meet this objective, discussions centered on:

- Defining microbial inactivation levels by representative microbial groups and by the amount of microbial inactivation required for each;
- Assigning representative pathogen surrogates to be used in the efficacy evaluation processes; and
- Assigning inactivation levels required of a medical waste treatment technology.

To assist the committee in further defining Levels I-IV, a summary was provided at the Atlanta meeting of USEPA sponsored research of emerging medical waste treatment technologies. Summarized were the treatment technologies evaluated, the surrogate organisms selected for testing and rationale for their selection, and in general, the results obtained from this research project. It was stated that the research material presented was not yet available for review since this material will serve as an appendix to the USEPA's "Final Report to Congress" when finalized.

Of particular interest to the committee was the availability of documentation that would support

the use of an ultimate pathogen surrogate (i.e., Bacillus stearothermophilus spores) that could be used to avoid the testing of representative pathogen surrogates from each of the microbial groups listed in the definitions above. As part of the USEPA sponsored study, comparative tests with vegetative bacteria, bacterial spores, fungal spores, and mycobacteria demonstrated that B. stearothermophilus and B. subtilis spores could be used to represent vegetative bacteria, fungi, and mycobacteria in evaluating both chemical and thermal (wet and dry heat) treatment systems.

No comparative testing, however, had been conducted with viruses or parasites. Without this supporting documentation for viruses and parasites, the committee could not recommend that B. stearothermophilus or B. subtilis be designated as an ultimate pathogen surrogate for efficacy testing. As such, the committee took the position to recommend that pathogen surrogates representing vegetative bacteria, fungi, parasites, viruses, mycobacteria, and bacterial spores be used to demonstrate efficacy of the treatment process. To determine if B. stearothermophilus and B. subtilis spores could be used in the future as pathogen surrogates representing all microbial groups, the committee recommended that further research be conducted to evaluate their relative resistance to representative parasitic agents (i.e., Giardia and Cryptosporidium) and viral agents (i.e., Polio 2, MS-2).

In defining microbial inactivation levels, each level will require characterization by (1) the microbial groups to be inactivated and (2) the level of microbial inactivation required for each group. In the categories depicted as Level I-IV above, each level represents a hierarchy of increasing treatment resistance where treatment resistance is defined by the type of microorganism requiring inactivation and/or the amount of inactivation required for that type of microorganism. The definition of these categories requires that all groups of pathogen surrogate microorganisms recommended for testing be included in the definition. To be consistent with the committee's recommendation that a representative microorganism be tested from each microbial group, the definitions of Levels II-IV were modified to include "parasites." Additionally, it was suggested that "all viruses" was too inclusive and it was recommended that all viruses be modified to "lipophilic/hydrophilic viruses." These changes are reflected in the definition for the Levels of Microbial Inactivation presented in Table I.

It should be noted that the inactivation levels defined in Table I are not to be construed as having any relationship with microbial inactivation requirements for microorganisms in Biosafety Levels I-IV as defined within guidelines set by the Centers for Disease Control in Biosafety in Microbiological and Biomedical Laboratories, (1993).

Inactivation of spores from both B. stearothermophilus and B. subtilis is also defined in Levels III and IV (Refer to Table 1). It was questioned whether these microorganisms were the most chemically or thermally resistant biological indicators. From information provided, the use of these microorganisms as the most resistant indicators to thermal and chemical agents is supported in the literature.

TABLE I - LEVELS OF MICROBIAL INACTIVATION

- Level I** - Inactivation of vegetative bacteria, fungi, and lipophilic viruses at a 6 Log₁₀ reduction or greater
- Level II** - Inactivation of vegetative bacteria, fungi, lipophilic/hydrophilic viruses, parasites, and mycobacteria at a 6 Log₁₀ reduction or greater
- Level III** - Inactivation of vegetative bacteria, fungi, lipophilic/hydrophilic viruses, parasites, and mycobacteria at a 6 Log₁₀ reduction or greater; and inactivation of B. stearothermophilus spores or B. subtilis spores at a 4 Log₁₀ reduction or greater
- Level IV** - Inactivation of vegetative bacteria, fungi, lipophilic/hydrophilic viruses, parasites, mycobacteria, and B. stearothermophilus spores at a 6 Log₁₀ reduction or greater.

To avoid assigning a specific bacterial species for each specific treatment process, documentation was sought that would support the use of spores from just one bacterial species for both chemical and thermal treatment processes. In the USEPA sponsored studies comparing B. stearothermophilus and B. subtilis resistance to hypochlorite (1000 ppm available free chlorine) and glutaraldehyde (3000 ppm, 2% alkaline glutaraldehyde), the resistance of spores from both was comparable. Data also supported that B. stearothermophilus spores were slightly more resistant to dry heat than B. subtilis var. niger spores (the B. subtilis variety traditionally used to determine dry heat resistance). These data indicate that B. stearothermophilus can be used as the sole spore indicator for chemical treatment processes and as the sole spore indicator for both dry and wet heat thermal processes.

B. stearothermophilus spores, however, are more resistant to wet heat than spores from B. subtilis. Debate centered on whether spores from either species could be used interchangeably for wet or dry heat thermal processes even though B. stearothermophilus spores are more resistant to wet heat. It was argued that the use of spore inactivation in the definition serves two functions: (1) to demonstrate that bacterial spore formers (originating primarily from laboratory wastes) can be inactivated and (2) to provide a margin of safety beyond the inactivation of vegetative bacteria, fungi, viruses, parasites, and mycobacteria.

From the first perspective, both B. stearothermophilus and B. subtilis spores are used as indicators of medical product sterility because of their documented resistance to heat and chemicals. Inactivation of either of these highly resistant bacteria spores serves to demonstrate that any spores found in medical waste will also be inactivated. From the second perspective, B. subtilis and B. stearothermophilus spores both display significantly more heat resistance than

the microorganisms in the aforementioned microbial groups. The demonstration that highly resistant spores from either of these Bacillus species can be effectively destroyed ensures a margin of safety from the variables inherent in the treatment of medical waste (i.e., waste packaging, waste composition, waste density, and factors influencing the homogeneity of the treatment process).

On the basis of these arguments presented above, the committee recommended that either B. stearothermophilus or B. subtilis spores be used as biological indicators for chemical or thermal treatment processes. The question arose, however, to whether a higher level of inactivation would be required when using B. subtilis for wet heat treatment processes. It was argued that B. stearothermophilus and B. subtilis spores both have a documented high degree of thermal resistance. As such, higher inactivation levels required of B. subtilis spores for wet heat treatment processes were considered unnecessary to further demonstrate effective spore resistance. In addition, it was argued that assigning different threshold inactivation levels for each defined biological indicator would set a bad precedent and lead to an overly and unnecessarily complex definition. The revision to allow the use of either B. stearothermophilus and B. subtilis spores as biological indicators for chemical or thermal treatment processes is reflected in the recommended definition for the Levels of Microbial Inactivation as presented in Table I.

The use of B. stearothermophilus or B. subtilis spores for demonstrating microbial inactivation by irradiation processes was also recommended. B. pumilus spores are used as the standard biological indicator to demonstrate irradiation efficacy in the sterilization of medical products. B. pumilus spores are, however, not as resistant to irradiation as the enteroviruses or the vegetative bacterium Deinococcus radiodurans. The use of an enterovirus (e.g., Polio 2 or Polio 3) or Deinococcus radiodurans can provide a more stringent measure of microbial inactivation than B. pumilus spores, making any requirement for this specific Bacillus species unnecessary for the purpose of providing an additional "margin of safety". To demonstrate that bacterial spores can be effectively inactivated, B. subtilis or B. stearothermophilus spores can serve as equivalent biological indicators. Inactivation of B. stearothermophilus or B. subtilis spores, although less resistant to irradiation than B. pumilus spores, serves to adequately demonstrate that any spores found in medical waste will also be inactivated.

Specific levels of inactivation are required of any adopted definition to quantitatively define the measure of required performance of a medical waste treatment technology. The definitions proposed by the committee state that inactivation is required of "vegetative bacteria, fungi, lipophilic/hydrophilic viruses, parasites, and mycobacteria." Although implied but not specifically stated, this definition requires complete inactivation of the representative microorganisms tested in each of the microbial groups listed. Since complete inactivation is impossible to prove, it can be expressed as a probability function in terms of the number of microorganisms surviving a particular treatment process. In defining sterilization, this function is usually expressed as a Log_{10} reduction. A 6 Log_{10} reduction is defined as a 6 decade reduction or a one millionth (0.000001) survival probability in a microbial population (i.e., a 99.9999% reduction). Using this definition as a basis for quantifying complete inactivation, the recommendation was made

6 Log₁₀ reduction be required of the representative microorganisms tested in each of the microbial groups listed (with the exception of B. stearothermophilus or B. subtilis spores). Table I - Levels of Microbial Inactivation incorporates these revisions.

For inactivation levels required of B. stearothermophilus or B. subtilis spores, the original definition stated that inactivation was required at "10⁴ or greater" (i.e., 4 Log₁₀ reduction or greater). It was questioned whether this level should remain as stated in the definition or be modified to be less or more stringent. In the USEPA sponsored studies it was demonstrated that of the medical waste treatment technologies studied, all could meet at least a 4 Log₁₀ reduction of B. stearothermophilus or B. subtilis spores. The committee supported the level as defined in the original definition. Language however, was modified to replace "10⁴ or greater" with "4 Log₁₀ reduction or greater" to be consistent with the use of the definition of Log₁₀ reduction. A 4 Log₁₀ reduction is defined as a 4 decade reduction or a 0.0001 survival probability in a microbial population (i.e., a 99.99% reduction). The committee also revised the Level IV definition to replace "10⁴ or greater" with "4 Log₁₀ reduction or greater" to be consistent with the use of the definition of Log₁₀ reduction. No further revision was suggested. These revisions are reflected in Table I.

Recommendations made by the committee for establishing a quantitative and qualitative definition for the Levels of Microbial Inactivation are incorporated into Categories I-IV of Table I. Summarizing, the committee recommended that:

- Pathogen surrogates representing vegetative bacteria, fungi, parasites, lipophilic/hydrophilic viruses, mycobacteria, and bacterial spores be used to demonstrate microbial inactivation;
- Either B. stearothermophilus or B. subtilis spores be used as biological indicators for chemical or thermal treatment or irradiation processes;
- A 6 Log₁₀ reduction be required of the representative microorganisms tested in each of the microbial groups listed (with the exception of B. stearothermophilus or B. subtilis spores); and
- A 4 Log₁₀ reduction level be required of B. subtilis or B. stearothermophilus spores.

Having quantitatively and qualitatively established a definition for the Levels of Microbial Inactivation, arguments were presented and discussed to determine the position of the committee on which category would serve as the benchmark criteria for medical waste treatment technology efficacy. Debate centered on the recommendation of Level II or Level III criteria. Arguments for recommending Level II criteria were as follows:

- Medical waste does not contain significant differences in amount and type of pathogens as household waste;

- Level II criteria provides a sufficient degree of microbial inactivation;
- Level III criteria may conflict with lesser inactivation criteria already defined by the state; and
- Level III or IV criteria can be applied, if necessary, to those medical waste streams requiring an additional margin of safety.

Arguments for recommending Level III criteria were as follows:

- Level III criteria serve as a margin of safety from the variables inherent in the treatment of medical waste (i.e., waste packaging, waste composition, waste density, and factors influencing the homogeneity of the treatment process);
- Segregation of some medical waste categories (i.e. laboratory cultures) requiring Level III treatment would be impractical if Level II criteria were in effect;
- Medical waste treatment equipment industry already achieves Level III criteria; and
- Level II or Level IV criteria may still be allowed dependent on the technology application or waste type processed.

It was the consensus (not unanimous) of the committee that Level III be required of all emerging medical waste technologies. The committee took the position that Level III criteria were to be established as a benchmark and as such, were applicable to all medical waste treatment devices. The committee realized that there might be circumstances under which a state may allow relaxation of the Level III requirement.

The committee rejected the allowance for exception to Level II standards for those technologies that could be termed "counter-top" devices designed for a specific medical waste category. Relaxation from Level III to Level II criteria was not considered warranted on the basis of the equipment's:

- Inability to inactivate spores;
- Designation as a small quantity treatment device;
- Designation for treating minimally contaminated medical waste categories;
or
- Exhibiting difficulty to demonstrate microbial inactivation through designated protocols (i.e., a needle thermal-destruction device).

The committee realized that there might be circumstances under which a state may allow relaxation of the Level III requirement. These exceptions would by necessity need to be made on a case-by-case basis, would require the equipment manufacturer to provide a rationale for relaxation, and would require adequate supporting documentation to substantiate that rationale.

The committee also debated if laboratory wastes (i.e. discarded cultures and stocks of pathogenic agents) should require sterilization (i.e. meet Level IV criteria) on the basis that these wastes may contain high concentrations of known pathogens. The committee took the position that Level III criteria remained the standard for all medical waste categories. The committee emphasized, however, that laboratories should be aware that cultures and stocks of disease-causing agents may require sterilization before disposal. In addition to guidelines set by the Centers for Disease Control in Biosafety in Microbiological and Biomedical Laboratories, (1993) and standards of the College of American Pathologists (CAP), some states require laboratory cultures to be incinerated or autoclaved (i.e., steam sterilized) before leaving the laboratory or before being disposed of. Although no specific recommendations for medical waste disposal are made under the Clinical Laboratory Improvement Amendments (CLIA), medical waste disposal practices are receiving increased scrutiny during routine inspections.

2.3 Representative Biological Indicators

In the absence of an ultimate pathogen surrogate to represent all defined microbial groups, the selection of pathogen surrogates representing vegetative bacteria, fungi, parasites, viruses, mycobacteria, and bacterial spores was considered necessary to define and facilitate any state approval process. Criteria defining surrogate selection should include that any surrogate recommended:

- Not affect healthy individuals;
- Be easily obtainable;
- Be an ATCC registered strain, as available;
- Be easily cultured and maintained; and
- Meet quality control requirements.

Microorganism strains obtained from the American Type Culture Collection (ATCC) and methods prescribed by the Association of Official Analytical Chemists (AOAC) assist in fulfilling these recommendations by (1) providing traceable and pure cultures of known characteristics and concentration and (2) providing recognized culturing protocols and detailed sampling and testing protocols.

Provided in Table II are the biological indicators recommended by the committee for testing microbial inactivation efficacy in medical waste treatment processes. The selection of these representatives was based on each microorganism:

- Meeting, where possible, the criteria established above;
- Representing, where possible, those organisms associated with medical waste; and
- Providing a biological challenge equivalent to or greater than that associated with microorganisms found in medical waste.

Biological indicators selected to provide documentation of relative resistance to an inactivating agent should be chosen after evaluation of the treatment process as it relates to the conditions used during comparative resistance research studies described in the literature. Literature studies support the assertion that the degree of relative resistance of a microorganism to an inactivating agent can be dependent on various factors (i.e., pH, temperature). Conditions used in literature studies that demonstrate a relatively high degree of resistance of a particular microorganism may be significantly different to the conditions found within the treatment process. A comparison of the conditions used in the literature to those used in the treatment process should be made to determine if relative microbial resistance can be altered (i.e., lowered) as a result of treatment process conditions.

The committee emphasized that although the microorganisms selected represent pathogen surrogates, these selected surrogates may have the potential to be pathogenic under certain conditions. As such, the committee recommended that all testing be conducted using recognized microbial techniques. For those pathogen surrogates that still retain some higher degree of pathogenicity (e.g., Cryptosporidium, Giardia, and Mycobacteria), efficacy testing should be conducted only by qualified laboratory personnel.

TABLE II - RECOMMENDED BIOLOGICAL INDICATORS

Vegetative Bacteria	-	<u>Staphylococcus aureus</u> (ATCC 6538) <u>Pseudomonas aeruginosa</u> (ATCC 15442)
Fungi	-	<u>Candida albicans</u> (ATCC 18804) <u>Penicillium chrysogenum</u> (ATCC 24791) <u>Aspergillus niger</u>
Viruses	-	Polio 2, Polio 3 MS-2 Bacteriophage (ATCC 15597-B1)
Parasites	-	<u>Cryptosporidium spp.</u> oocysts <u>Giardia spp.</u> cysts
Mycobacteria	-	<u>Mycobacterium terrae</u> <u>Mycobacterium phlei</u> <u>Mycobacterium bovis</u> (BCG) (ATCC 35743)

- Bacterial Spores - B. stearothermophilus (ATCC 7953)
B. subtilis (ATCC 19659)

The committee recommended that one or more of the representative microorganisms from each microbial group be used in efficacy evaluation. Specific criteria for the selection of these microorganisms are provided below in Table III:

TABLE III - BIOLOGICAL INDICATOR SELECTION CRITERIA

- Vegetative Bacteria - Staphylococcus aureus and Pseudomonas aeruginosa were selected to represent both gram-positive and gram-negative bacteria, respectively. Both are currently required by the Association of Official Analytical Chemists (AOAC) use-dilution method and both have been shown to be resistant to chemical inactivation.
- Fungi - The selection of Candida albicans and Penicillium chrysogenum was based on reported data indicating these organisms representing yeast and molds, respectively, are the most resistant to germicides. Although Trichophyton mentagrophytes is the AOAC test organism for molds, Penicillium chrysogenum is reported to be more resistant to germicides. The inclusion of Aspergillus niger as an indicator organism was based on its familiarity as a common mold.
- Viruses - Lipophilic (enveloped) viruses are less resistant to both thermal and chemical inactivation than the hydrophilic (nonenveloped) viruses. As such, enveloped viruses such as HIV, Herpes simplex virus and Hepatitis B virus are less resistant than enveloped viruses such as Poliovirus, Adenovirus, and Coxsackievirus. Polio 2 (attenuated vaccine strain) and Polio 3 virus were selected based on their relative higher chemical and thermal resistance. Additionally, the use of an enterovirus (e.g., Polio 2 or Polio 3) can provide a stringent measure of efficacy for irradiation treatment processes. MS-2 bacteriophage was selected as a Hepatitis virus surrogate in that this bacteriophage offers a comparable degree of chemical and thermal resistance, is safe to handle and easy to culture.

- | | |
|-------------------------|---|
| Parasites | - Both <u>Cryptosporidium</u> spp. oocysts and <u>Giardia</u> spp. cysts are used as test organisms to demonstrate germicidal effectiveness. <u>Cryptosporidium</u> has been demonstrated to have a higher chemical resistance and <u>Cryptosporidium</u> spp. oocysts are more readily available than <u>Giardia</u> spp. cysts. Both are significantly pathogenic (both have an infectious dose of 10 cysts) and care is advised when using these microorganisms as parasitic biological indicators. |
| Mycobacteria | - <u>Mycobacterium phlei</u> has a demonstrated measure of disinfectant resistance, is a rapid grower and is pigmented for easy identification. <u>M. bovis</u> (BCG) is used in the AOAC Tuberculocidal Method and is analogous to <u>M. tuberculosis</u> in that it is in the same group or complex. Individuals exposed to <u>M. bovis</u> (BCG, ATCC strain) may skin test convert although no actual infectivity or disease occurs. Risk of exposure would come from those mechanisms that grind the waste. <u>Mycobacterium terrae</u> is equivalent to <u>M. tuberculosis</u> in resistance to chemical inactivation. In Europe it is recommended for disinfectant testing. <u>M. terrae</u> does not grow as rapidly as <u>M. bovis</u> or <u>M. tuberculosis</u> . |
| Bacterial Spores | - Both <u>B. stearothermophilus</u> and <u>B. subtilis</u> spores are commonly used as biological indicators for both thermal and chemical resistance. <u>B. stearothermophilus</u> spores exhibit more thermal and chemical resistance than spores from <u>B. subtilis</u> . |

After discussion on the rationale for selection of the representative biological indicators presented above, consensus by the committee was attained on recommending the use of these biological indicator strains for treatment technology efficacy testing.

2.4 Quantification of Microbial Inactivation

Establishing the mechanisms to quantify the level of microbial inactivation is essential in developing the format and requirements of the guidance protocols. As presented and discussed, microbial inactivation ("kill") is equated to "Log₁₀Kill" which is defined as the difference between the logarithms of number of viable test microorganisms before and after treatment. This definition is translated into the following formula:

$$\text{Log}_{10}\text{Kill} = \text{Log}_{10}(\text{cfu/g Introduced}) - \text{Log}_{10}(\text{cfu/g Recovered})$$

where:

$\text{Log}_{10}\text{Kill}$ is equivalent to the term Log_{10} reduction;

"Introduced" is the number of viable test microorganisms introduced into the treatment unit;

"Recovered" is the number of viable test microorganisms recovered after treatment; and

"cfu/g" are colony forming units per gram of waste solids.

A $\text{Log}_{10}\text{Kill}$ of 6 or greater is equivalent or less than a one millionth [0.000001] survival probability in a microbial population or a 99.9999% reduction or greater of that population.

Using the Level III definition recommended by the committee as shown in Table I, a $\text{Log}_{10}\text{Kill}$ of 6 (e.g., 6 Log_{10} reduction) is required of vegetative bacteria, fungi, lipophilic/hydrophilic viruses, parasites, and mycobacteria and a $\text{Log}_{10}\text{Kill}$ of 4 (e.g., 4 Log_{10} reduction) is required of B. stearothermophilus or B. subtilis spores. Employing the above equation to quantify microbial inactivation will require the consideration of the methods of biological indicator introduction and recovery. For those treatment processes that can maintain the integrity of the carrier (i.e., ampules, plastic strips) of the desired microbiological test strain, commercially available biological indicators of the required strain and concentration can be easily placed, recovered, and cultured to demonstrate efficacy. Quantification is evaluated by growth or no growth of the cultured biological indicator. For example, if an ampule that contained 1×10^4 B. stearothermophilus spores were treated, retrieved, and cultured, no growth would demonstrate a 4 Log_{10} reduction.

For those treatment mechanisms that cannot ensure or provide integrity of the biological indicator carrier, quantitative measurement of efficacy requires a two-step approach. The purpose of the first step is to account for the reduction of microorganisms due to equipment design (i.e., dilution of indicator organisms or physical entrapment).

This first step, the "Control", is typically performed using microbial cultures (i.e., liquid suspensions) of predetermined concentrations necessary to ensure a sufficient microbial recovery at the end of this step. The microbial suspension is added to a standardized surrogate medical waste load that is processed under normal operating conditions without the addition of the microbial inactivation agent (i.e., heat, chemicals). Standard loads may vary depending on the various treatment challenges (i.e., high moisture content, high organic load, high density) required of the equipment. After processing, waste samples are collected and washed to recover the biological indicator organisms in the sample. Recovered microorganism suspensions are plated to quantify microbial recovery. The number of viable microorganisms recovered serves as a baseline quantity for comparison to the number of recovered microorganisms from wastes processed with the microbial inactivation agent. The required number of recovered viable indicator microorganisms from the "Control" must be equal to or greater than the number of

microorganisms required to demonstrate the prescribed Log reduction as defined in Level III (i.e., a 6 Log₁₀ reduction for vegetative microorganisms and a 4 Log₁₀ reduction for spores). See Appendix A (Section C3) and Appendix C for a detailed process description.

This step can be defined by the following equation:

$$\text{Log}_{10}\text{RC} = \text{Log}_{10}\text{IC} - \text{Log}_{10}\text{NR}$$

where:

Log₁₀RC > 6 for vegetative microorganisms and > 4 for bacterial spores;

Log₁₀RC is the number of viable "Control" microorganisms (in colony forming units per gram of waste solids) recovered in the non-treated processed waste residue;

Log₁₀IC is the number of viable "Control" microorganisms (in colony forming units per gram of waste solids) introduced into the treatment unit; and

Log₁₀NR is the number of "Control" microorganisms (in colony forming units per gram of waste solids) not recovered in the non-treated processed waste residue.

Rearranging the equation above enables the calculation of microbial loss due to dilution, physical manipulation, or residue adhesion during the treatment process. Log₁₀NR represents an accountability factor for microbial loss and is defined by the following equation:

$$\text{Log}_{10}\text{NR} = \text{Log}_{10}\text{IC} - \text{Log}_{10}\text{RC}.$$

The second step ("Test") is to operate the treatment unit as in the "Control" run with the selected biological indicators, but with the addition of the microbial inactivation agent. After processing, waste samples are collected and washed as in the "Control" to recover any viable biological indicator organisms in the sample. From data collected from the "Test" and "Control", the level of microbial inactivation (i.e., "Log₁₀Kill") can be calculated by employing the following equation:

$$\text{Log}_{10}\text{Kill} = \text{Log}_{10}\text{IT} - \text{Log}_{10}\text{NR} - \text{Log}_{10}\text{RT}$$

where:

Log₁₀Kill is equivalent to the term Log₁₀ reduction;

Log₁₀IT is the number of viable "Test" microorganisms (in colony forming units per gram of waste solids) introduced into the treatment unit. Log₁₀IT = Log₁₀IC;

Log_{10}NR is the number of "Control" microorganisms (in colony forming units per gram of waste solids) not recovered in the non-treated processed waste residue; and

Log_{10}RT is the number of viable "Test" microorganisms (in colony forming units per gram of waste solids) recovered in treated processed waste residue.

Appendix C (Section III) serves to illustrate the application of the equations presented above.

Formulas used in the discussion above for the quantification of microbial inactivation were modified from those used by Illinois EPA in their final regulations (June 1993) entitled "Potentially Infectious Medical Wastes" (see Selected Bibliography).

After discussion on the use and application of the formulas and calculations presented above, consensus by the committee was unanimous on recommending the use of the formulas and methods of calculation in the enumeration of medical waste treatment technology efficacy.

3.0 PROCESS FOR APPROVING MEDICAL WASTE TREATMENT TECHNOLOGIES

State approval of an emerging medical waste treatment technology is necessary to ensure that the technology can effectively and safely treat medical waste. From discussions, the completed approval process can be viewed as fulfilling, where applicable, three components:

- Approval of the technology by the state to ensure the technology is effective in safely inactivating microorganisms to specified criteria;
- Granting site approval to verify the sited equipment meets approved specifications and efficacy requirements under actual operating conditions; and
- USEPA FIFRA pesticide registration requirements, as applicable, for those medical waste treatment technologies that use chemicals as the microbial inactivator.

Each of these components requires information be supplied to states demonstrating that the treatment technology is effectively treating medical waste by established criteria and that the process is environmentally sound and occupationally safe. Information necessary for proper review of medical waste treatment technologies is provided for each component described below.

3.1 Biological Inactivation Efficacy: Establishing Protocols

Methodology employed to determine efficacy of the technology will, by necessity, need to be developed by the equipment manufacturer to assure the protocols are congruent with the treatment method. Protocols developed for efficacy testing should incorporate recognized standard procedures such as those found in Test Methods for Evaluating Solid Waste, Physical/Chemical Methods and Standard Methods for the Examination of Water and Waste Water (see Selected Bibliography).

In establishing testing criteria to evaluate efficacy, the composition of the waste load(s) tested is critically important. Depending on the treatment mechanism, efficacy may vary with waste load composition (i.e., organic content, density, moisture or liquid content). Although the committee recognized that waste composition may affect efficacy results considerably, establishing specific requirements for challenge loads for all existing, pending, and future treatment technologies is not practical or necessarily all inclusive. The committee recommended that the equipment manufacturer prescribe those types of medical wastes that present the greatest challenge to efficacy of the equipment and present protocols that adequately evaluate efficacy under normal operating conditions. On submittal for evaluation by the state, the manufacturer's prescribed waste types and testing protocols could be accepted or modified at the discretion of the reviewing agency.

Dependent on the treatment process and efficacy protocols used, other factors may also influence the evaluation results. As such, the committee could not define specific protocols, but recommended that protocols evaluating medical waste treatment systems specifically delineate or incorporate:

- Waste compositions that typify actual waste to be processed;
- Waste types that provide a challenge to the treatment process;
- Comparable conditions to actual use (i.e., process time, temperature, chemical concentration, pH, humidity, load density, load volume);
- Assurances that biological indicators (i.e., ampules, strips) are not artificially affected by the treatment process;
- Assurances of inoculum traceability, purity, viability and concentration;
- Dilution and neutralization methods that do not affect microorganism viability;
- Microorganism recovery methodologies that are statistically correct (i.e., sample collection, number of samples/test, number of colony forming units/plate); and
- Appropriate microbial culturing methods (i.e., avoidance of microbial competition, the selection of proper growth media and incubation times).

Based on the results obtained from challenge load testing, the medical waste treatment technology may be limited in its application to not treating all categories or types of medical wastes. Physical or aesthetic characteristics may also predicate the limitations applied or the conditions of the equipment's use. If certain medical waste categories are excluded from the treatment process, the state should specify for the manufacturer (vendor) and the user of the equipment the waste segregation parameters that will be employed to prohibit the waste from treatment and the mechanisms of treatment/disposal to be utilized for these excluded wastes.

Consideration should also be given to the equipment's use in a particular setting when applying challenge load testing. The composition of the challenge load would be conceivably different and more challenging if a particular application treats a medical waste stream containing a higher proportion of a waste type or composition that is difficult to treat by that process. Conversely, challenge loads for technologies whose primary application is hospital medical waste, might be relaxed if that technology was applied only to waste generated by physician offices. Efficacy testing protocols may also require modification dependent on the size or throughput of the equipment. Multiple testing points might be required due to the waste volume processed or the treatment process.

The committee recommended that efficacy testing protocols and all results of any evaluations conducted, including original data, be included for evaluation by the state agency reviewing the application for treatment technology approval. The methodologies and protocols developed are especially critical for state evaluation of medical waste treatment processes that pulverize, grind, or shred the waste during the treatment process and do not allow intact retrieval of the biological test indicator. The complexity of these protocols is illustrated in Appendix C, "Example: Treatment Efficacy Testing Protocol for a Grinder/Chemical Medical Waste Inactivation Process".

To establish proper protocols that incorporate the recommended criteria above and meet any applicable recognized testing standards will, in most likelihood, require the equipment manufacturer to seek assistance from an independent laboratory. To ensure the required quality control and facilitate state review of the treatment process, the committee recommended that the qualified laboratory selected should:

- Be experienced in microbiological testing techniques and be familiar with required sampling and testing protocols;
- Be an accredited laboratory or have experience with product registration through the federal Food and Drug Administration (FDA) or the USEPA Office of Pesticide Programs; and
- Be equipped to meet FDA "Good Laboratory Practices" requirements.

3.2 Approval of Medical Waste Treatment Technologies

As a first step in the review process, information is required of the manufacturer to provide the state with the information it needs to properly assess the treatment technology proposed for approval. The state's use of a comprehensive information request form is essential in obtaining relevant information and in acquainting the manufacturer with the requirements and the responsibilities inherent in the review process. To meet these objectives, the form should at a minimum:

- Delineate state responsibilities and permitting requirements;
- Delineate manufacturer responsibilities and registration requirements;
- Request a detailed description of the medical waste treatment equipment to be tested, including manufacturer's instructions and equipment specifications, operating procedures and conditions, including, as applicable, treatment times, temperatures, pressures, chemical concentrations, irradiation doses, feed rates, and waste load composition;

- Request documentation demonstrating that the treatment method meets microbial inactivation criteria and required testing protocols, including a detailed description of the test procedures and calculations used in fulfilling designated performance standards verifying efficacy, of user verification methodology, and of microbial culturing protocols that ensure traceability, purity and concentration;
- Provide documentation of applicable emission controls for suspected pathological and toxics emissions; and
- Provide documentation for occupational safety and health assurance by describing the medical waste treatment equipment's safety systems such as warning signage, operating zone restrictions, lock-out procedures, and personal protection equipment requirements.

To assist the committee in developing a format for an information request form, information forms from the states of California, Michigan, and New Jersey were reviewed for their content. In addition to the information requested on these forms, the committee recommended that the following information also be requested:

- A more extensive discussion on available parametric controls (to verify efficacy and ensure operator non-interference in the treatment process);
- A discussion on energy efficiency and other potential benefits the treatment technology has to offer to the environment; and
- More detailed information relating to waste residues including their potential hazards/toxicities and their specific mode of disposal or recycling.

From the forms reviewed and the additional information requested by the committee, a recommended informational request form, termed an "Application for Evaluation and Approval of Medical Waste Treatment Technologies", was developed (See Appendix B).

In addition to fulfilling environmental and occupational safety requirements, all treatment technologies must meet Level III efficacy criteria. Demonstration that these criteria are met is the responsibility of the equipment manufacturer. In meeting these requirements the manufacturer must:

- Demonstrate that all required pathogen surrogates and resistant bacterial endospores (as recommended in Table II) are inactivated to Level III criteria under all required challenge waste load compositions;
- Develop and demonstrate that site approval and user verification testing protocols are workable and valid; and

- Demonstrate where technically practical, the relationship biological indicator data and data procured from real-time parametric monitoring equipment.

To assist in presenting the recommendations for efficacy review, an approval process guideline is presented in Appendix A.

3.3 Parametric Monitoring and Controls

Parametric monitoring of a medical waste treatment process can provide real-time data acquisition for assessing efficacy. However, correlation of the data acquired from the parametric monitoring device(s) with that of biological indicator studies is essential if parametric monitoring is to supplement or replace biological indicator monitoring. This demonstration is the responsibility of the manufacturer (vendor). To verify that a proper correlation has been established between the parametric monitoring device and biological indicator inactivation, the manufacturer (vendor) must demonstrate that parametric monitoring is:

- Correlated with biological indicator inactivation through documented efficacy studies linking microbial inactivation with the parameter(s) being monitored;
- Accurately monitoring the treatment agent and/or treatment conditions, as applicable (i.e., provide the limiting conditions that influence accurate monitoring); and
- Appropriate for the conditions that exist under operational circumstances.

Demonstration of the above components may allow the use of parametric monitoring for auditing treatment conditions or alerting the equipment operator of equipment malfunction or abnormal behavior. However, the use of parametric monitoring to substitute or replace biological indicator inactivation must require the device to additionally:

- Have tamper-proof controls or automatic factory-set controllers;
- Be integrated with the treatment unit to automatically shut-down or no longer accept or expel waste if treatment conditions are not maintained at specified performance levels;
- Be calibrated periodically as specified by the monitoring device's manufacturer; and
- Provide a tamper-proof recording of all critical operating parameters.

The committee recommended that parametric monitoring could substitute or replace biological indicator monitoring provided that all of the above conditions were achieved.

3.4 Site Approval for Medical Waste Treatment Technologies

The purpose of the site-approval process is to ensure that the treatment equipment sited is the same equipment and process approved by the state. Site approval may also require obtaining other state permits (i.e., solid waste treatment/disposal permits; emissions and discharge permits) in addition to those required under state medical waste regulations. Technology efficacy must also be demonstrated under actual operating conditions. However, the rigor of the biological indicator testing would be less than the testing required for technology approval, although tests conducted would be required to reflect the waste load compositions of waste treated. Effectiveness and reliability of the real-time monitoring systems must also be demonstrated to receive site approval. Additionally, agency review is necessitated to verify proper and safe operations, verify disposal of waste residues, and verify operator training.

Specifically, to fulfill microbial inactivation and information requirements recommended for site approval, the equipment user must:

- Demonstrate that required resistant bacterial endospores (as recommended in Table II) are inactivated to Level III criteria under typical waste load and challenge compositions;
- Verify that user verification protocols adequately demonstrate effectiveness of the treatment process;
- Verify the relationship between biological indicator data and data procured from real-time parametric treatment monitoring equipment (i.e., correlation of biological indicator inactivation with time and temperature via thermocouple monitoring);
- Document in a written plan,
 - Names or positions of the equipment operators
 - Waste types or categories to be treated
 - Waste segregation procedures required
 - Wastes types prohibited from treatment
 - Equipment operation parameters
 - Efficacy monitoring procedures
 - Operating documentation and record-keeping requirements
 - Contingency waste disposal plans
 - Personal protective equipment requirements

- Shut-down, clean-out and maintenance procedures
- Emergency response plans
- Operator training requirements; and
- Provide for state review,
 - Equipment model number and serial number
 - Equipment specification and operations manual
 - Certification that equipment is identical to state approved system
 - User's written plan
 - Certification documentation of operator training.

The state may want to visit the site of proposed operation to validate operations, or approve the site by reviewing the submitted information and documents. As a condition of site approval, the state should affirm its right to inspect the facility and affirm the right to revoke site approval if health and safety violations are discovered, if permit conditions are not being fulfilled, or if the facility is not adhering to its written plan.

Recommendations for the site approval process are presented in the approval process guideline in Appendix A.

3.5 USEPA Pesticide Use Registration

The use of a chemical agent in any treatment process may involve pesticide registration with the USEPA Pesticide Registration Office under the Federal Insecticide, Fungicide and Rodenticide Act (FIFRA). The USEPA Pesticide Registration Office's involvement in the regulatory process is dependent on advertising claims made by the medical waste treatment equipment's manufacturer (vendor). If claims are made that specify a level of microbial inactivation by term (i.e., kills pathogens, disinfects), registration with the USEPA Pesticide Registration Office is required.

Registration for a label claim will require the manufacturer (vendor) to submit efficacy studies of the process for review. Currently, the only label claim allowed for any medical waste treatment technology is the claim of "sanitizer", which is defined as "an antimicrobial agent that is intended for application to inanimate objects or surfaces for the purpose of reducing the microbial count to safe levels."

Several questions remain to be addressed concerning the involvement of the USEPA Pesticide Registration Office in the medical waste treatment technology review process. These questions are summarized as follows:

- For what advertising claims (and by which media, e.g, newspaper, product labels, etc.) should federal pesticide registration be required for chemical treatment processes?

- **What are the specific guidelines and protocols required or what information is necessary for efficacy assessment review by USEPA Pesticide Registration Office?**
- **What are the quality assurance/quality control requirements required for pesticide registration?**
- **What potential conflicts may arise from the microbial inactivation guidelines recommended by the committee and those claims allowed by the USEPA Pesticide Registration Office?**

It was recommended that the committee continue its dialogue with the USEPA Pesticide Registration Office to ensure consistency in the regulatory review process.

4.0 PERMITTING AND STATE AUTHORIZATION ISSUES

Although the review process for medical waste treatment technology approval is primarily concerned with ensuring safe and effective medical waste treatment, several permitting issues were identified and discussed by the committee. Recommendations are summarized below for each issued discussed.

4.1 User Verification: Biological Inactivation Efficacy Monitoring

User verification methodology is necessary to periodically verify to the equipment user and the state that the treatment unit is functioning properly, that proper operating procedures are used, and that performance standards are achieved. User verification protocols will employ biological indicators in addition to available verified parametric monitoring. Protocols used will have previously been approved by the state to assure the protocols are congruent with the treatment method/mechanism.

Specifically, to fulfill microbial inactivation and documentation requirements recommended for user verification, the state operating protocol will require that the equipment user to:

- Demonstrate on a periodic basis that required resistant bacterial endospores (as recommended in Table II) are inactivated to Level III criteria under standard operating procedures;
- Document the frequency of biological and/or parametric monitoring; and
- Document and record all biological indicator and critical parametric monitoring data.

Although no formal verification of compliance with these recommendations was prescribed, the committee noted that numerous regulatory agencies (i.e., the federal Occupational Safety and Health Administration, the state department of health, the state environmental agency) and accrediting associations (i.e., Joint Commission on Accreditation of Healthcare Organizations, College of American Pathologists) would serve to provide oversight. User verification requirements recommended are contained in the "State Guideline for Approval of Medical Waste Treatment Technologies" presented in Appendix A.

4.2 Commercial Versus On-Site Facilities

Commercial and on-site facilities (i.e., hospitals) can be typically distinguished by the increased volume of waste throughput from commercial facilities. As such, additional process controls, efficacy monitoring, and permitting might be necessitated to ensure that microbial inactivation is maintained and that environmental and occupational/public health and safety concerns are met.

As a facility applying for a commercial medical waste treatment permit, additional requirements may be imposed under other solid or special waste treatment/disposal regulations. As such, cooperative efforts between permitting agencies or divisions are necessitated to ensure the facility is meeting its environmental health and safety responsibilities. To assist in identifying the potential commercial application of a medical waste treatment technology, the committee recommended that the potential use of the technology be indicated in technology review information supplied to the state by the equipment manufacturer.

4.3 Previously Approved Technologies

With rapid evolution of emerging medical waste treatment technologies and with the establishment of more restrictive efficacy criteria, previously granted approvals become an issue. Within the framework of the approval or permitting process, some mechanism should be established that requires previously approved technologies to meet current efficacy criteria. A number of options should be available to the state to allow previously approved mechanisms to continue with the realization that at some point, previously approved technologies will have to meet current standards. The committee discussed several options that would allow the state to periodically review all medical waste treatment technologies to determine if they were fulfilling current standards of performance.

Option One involved the granting of approval for a technology with the provision that any modification to the equipment would require reapplication for approval under current standards. As an example, the State of New York Department of Health in its approval letter includes the following statement:

"This approval is granted for this specific system used in your efficacy studies and should not be construed as a general endorsement of the technology employed or any other unit or system. Any modifications of the system will require separate approval of the Department and may involve further efficacy testing."

Option Two limits the granted site or use permit to a specific time period (e.g., 3 or 5 years). At the time of renewal, the unit must demonstrate that it meets the efficacy criteria and other permit conditions at the levels prescribed in the new standards.

As a third option, the state could mandate that on the issuance of the new medical waste efficacy standards, pre-existing equipment subject to regulation would be required to comply with current efficacy standards within a set time period. Following compliance, the user would have the option to replace the existing equipment with approved technology, retrofit the equipment to meet current standards, or take the equipment out of service. Incorporation of additional provisions as stated in Option One or Option Two with those in Option Three would ensure that technology meeting current standards would remain in compliance with future, more restrictive regulations.

Steam sterilizers or autoclaves were discussed as to whether they should be included as an "emerging treatment technology." It was noted that the steam sterilization process has been used for decades to sterilize medical products, biological products, and medical or biohazardous waste and is generally recognized as a traditional sterilization process. Accordingly, many states presently do not consider steam sterilization to be a new technology and do not require any additional approval as such. It was recommended by the committee that steam sterilization not be included as an "emerging treatment technology" and thus, not be subject to registration and technology approval requirements. Site and operation permits would still be necessitated, as required, under applicable state regulations.

The committee, however, did recognize that the steam sterilization process is subject to waste load variables and operator control which could lead to inadequate processing of the waste. To assist in documenting that the process is effective, the equipment operator should:

- Adopt standard written operating procedures which denote:
 - sterilization cycle time, temperature, and pressure
 - types of waste acceptable
 - types of containers and closures acceptable
 - loading patterns or quantity limitations;
- Document times/temperatures for each complete sterilization cycle;
- Use time/temperature sensitive indicators to visually note the waste has been decontaminated;
- Use biological indicators placed in the waste load (or simulated load) periodically to verify that conditions are met to achieve decontamination; and
- Maintain all records of procedure documentation, time-temperature profiles, and biological indicator results.

4.4 Small Medical Waste Treatment Devices

As stated previously, the committee took the position that Level III criteria were applicable to all medical waste treatment devices, including small "counter-top" devices. It was recognized by the committee that registration of all small medical waste treatment devices by the authorized state regulatory agency would be a significant effort in states which do not already have generator and disposal facility registration requirements. To minimize the state's effort, it was suggested that the equipment's manufacturer (or vendor) take responsibility in fulfilling siting requirements as a condition of technology approval. As such, the manufacturer would provide during the technology approval process, all information required for site approval for a typical

site for which the equipment is designed. Information required of the small treatment device manufacturer would be similar to the information required of all medical waste treatment equipment manufacturers, but would include all materials and documents required for the user to ensure proper equipment use, operational safety, and treatment technology efficacy. These materials and documents would include:

- **An operations and maintenance manual;**
- **Information on proper use, safety precautions and the implications of potential misuse;**
- **Efficacy testing instructions;**
- **A training/education manual; and**
- **Available service agreements/programs.**

On installation of the treatment device, the manufacturer would complete a record of the buyer, the location, and the results of on-site challenge testing at the time of purchase. This information would be submitted annually to the state by the manufacturer as the notification record of site registrations of equipment installed that previous year. The committee recommended that small medical waste treatment devices be specifically identified on initial application for technology approval.

4.5 Waste Residue Disposal

The disposition of waste residues was an environmental concern expressed by many on the committee. To ensure that waste residues are properly identified and disposed of, the committee recommended they be addressed at both the technology approval stage and equipment siting stage of the review process. During the technology approval process, information on the characteristic(s) of the waste residues, the mechanism(s), and the mode(s) of their disposal should be provided by the manufacturer. This information should include:

- **A description of residues (i.e., liquid, solid, shredded, hazardous constituents);**
- **Waste designation (i.e., hazardous, special, general);**
- **Disposal mechanisms (i.e., landfilling, incineration, recycling); and**
- **Recycling efforts, if anticipated (i.e., waste types, amounts, percentages, name and location of recycling effort).**

During the siting stage of the review process, specific information on residue disposal should also be required. This information should include all of the above information, but also specifically state with attached documentation the actual mechanism and location of disposal. To avoid recycling being used as a mechanism to potentially avoid regulatory permitting requirements and to assure that recycling efforts are legitimate, the state should request the following information from the on-site or commercial facility:

- The types of waste residue to be recycled;
- The amounts of waste residue to be recycled;
- The percentage of the total waste and waste residue to be recycled;
- The recycling mechanism used; and
- The location of the recycler.

Previously untreated medical wastes used in the development and testing of prototypical equipment should continue to be considered as potentially infectious and as such, be disposed of as untreated medical waste. To minimize environmental and occupational exposures that may result from using untreated medical wastes, it was recommended that prototypical equipment be tested using non-infectious or previously treated medical waste (i.e., treated by an approved process such as steam sterilization) that has been inoculated with recommended pathogen surrogates. Waste residues generated could then be disposed of as general solid waste after verification of microbial inactivation.

4.6 Operator Training

Mandated operator training was recommended (as appropriate: small treatment devices may be excluded from this recommendation) as a requirement for process approval because of its potential affect on both efficacy and operator safety. To assure proper operation of the treatment process, the manufacturer would be required to provide an operator training program which would include:

- Training and education materials adequately describing the process, process monitors, and safety precautions and controls;
- Contingency plans in the event of abnormal occurrences (e.g., power failure, jamming, inadequate chemical concentrations) and emergencies (e.g., fire, explosion, release of chemical or biohazardous materials);
- Shut-down, clean-out and maintenance procedures;

- Personal protective equipment requirements; and
- A listing of all potential occupational safety and health risks posed by the equipment and its use.

The proposed "ASME Standard for the Qualification and Certification of Medical Waste Incinerator Operators" (September 1992) was reviewed for its potential applicability as a guideline for developing required elements for operator training. Although the committee agreed that the proposed standard was far too extensive for emerging medical waste treatment equipment operations, certain components might provide the basis for an operator training program for medical waste treatment technologies.

4.7 Equipment Operations Plan

The proposed "ASME Standard for the Qualification and Certification of Medical Waste Incinerator Operators" (September 1992) offers elements for inclusion into an equipment operations plan. Using this proposed standard as a guide, the following components are recommended for incorporation into an equipment operations plan:

- A description of all mechanical equipment, instrumentation, and power controls;
- A description of systems' operations including: acceptable waste types, loading parameters, process monitors, treatment conditions, and disposal;
- A description of all parametric controls and monitoring devices, their appropriate settings, established ranges and operating parameters as correlated with biological indicators, and calibration requirements;
- A description of the methods required, both to ensure process monitoring instrumentation is operating properly and to prevent tampering with controls;
- A description of methods and schedules for periodic calibration of process monitoring instrumentation;
- A description of proper mechanical and equipment responses, including identification of system upsets (e.g., power failure, jamming, inadequate treatment conditions) and emergency conditions (e.g., fire, explosion, release of chemical or biohazardous materials);

- A description of personal protective equipment requirements for routine, abnormal, and emergency operations;
- A thorough description of all potential occupational safety and health risks posed by the equipment and its use;
- Specific responsibility assignments for operators:
 - Collecting and organizing data for inclusion into the operating record;
 - Evaluating any discrepancies or problems;
 - Recommending actions to correct identified problems; and
 - Evaluating actions taken and documenting improvement.

4.8 Emergency and Contingency Response Plan

The development of a separate plan to assist the operating facility in properly responding to an unplanned, emergency, or abnormal event was recommended by the committee. The development of the plan will by necessity, be a shared responsibility between the manufacturer (vendor) and the equipment's user. The primary objectives of this emergency and contingency response plan are:

- To prevent or minimize biological and/or chemical agent release to the environment;
- To prevent or minimize biological and/or chemical agent exposure to the equipment operator or other support or maintenance personnel; and
- To develop contingency medical waste treatment or disposal alternatives for untreated or inadequately treated waste.

The plan should take into consideration those events that result in:

- Failure in the treatment technology (e.g., inadequate chemical agent concentration, temperature);
- Mechanical failure (e.g., jammed shredder, inadequate steam pressure);
- Equipment shut-down in mid-cycle;
- Spill or release of biological or chemical agents; and
- Accumulation of untreated or inadequately treated medical waste.

As the equipment designer, the manufacturer (vendor) should provide evidence of a failure mode and effect analysis to prevent or minimize inadequate treatment and biological/chemical exposures caused by equipment, process design, process control, and process monitoring failures. This analysis should examine all possible and expected effects of failures, specifying in detail the nature of the effect and causes of action to be taken to prevent biological/chemical exposures. The analysis must examine the effects of failure related to:

- All process controls and process monitoring devices, their appropriate settings, and established ranges and operating parameters;
- All parametric controls and associated monitoring devices, their appropriate settings, and established ranges and operating parameters as correlated with biological indicators, and calibration requirements;
- Proper mechanical and equipment responses, including identification of system upsets or malfunction (e.g., power failure, jamming, inadequate treatment conditions) and emergency conditions (e.g., fire, explosion, release of chemical or biohazardous materials);
- The methods required, both to ensure process and parametric monitoring devices are operating properly and to detect tampering with the devices;
- The methods and schedules for periodic calibration of process and parametric control and monitoring instrumentation; and
- Equipment/inadequately treated waste decontamination procedures required in the event of a mid-cycle shut-down.

The equipment user has the responsibility of incorporating the manufacturer-supplied information into a descriptive written emergency and contingency response plan. Additional information to be provided in the plan should at a minimum include:

- A description of all potential occupational safety and health risks posed by the equipment and its use;
- A description of proper responses for system upsets and emergency conditions;
- A description of personal protective equipment requirements for routine, abnormal, and emergency operations;
- A description of proper medical response if required; and
- A pre-designated disposal method and site for untreated or inadequately treated medical waste if an equipment failure precludes use of the treatment equipment.

5.0 RESEARCH AND DEVELOPMENT

The issue of state responsibility and regulation in the research and developmental phase of medical waste technologies was raised. It was recognized that there was a need to develop new technologies, but time, staffing and funding of the permitting state agency might preclude the state's involvement in a research and development project. Concerns raised in state involvement with research and development projects included:

- The process of establishing research and development variances, including limitations and allowances;
- The knowledge of and permitting of potential environmental emissions and safety considerations;
- Treatment process residue disposal; and
- Agency funding and staffing.

Because of the above concerns, it was the consensus of the committee that each state view as optional its participation in experimental medical waste treatment research and development projects. For those states opting to participate in medical waste treatment technology research and development projects, the concerns raised above were discussed.

To provide a framework for discussion, the committee reviewed language currently proposed by the State of Illinois Environmental Protection Agency (IEPA) for "Experimental Permits" for medical waste treatment technologies. Language as proposed states that the "Agency may issue Experimental Permits" provided that the "applicant can provide proof that the process or technique has a reasonable chance for success." Additionally the IEPA requires evidence that "environmental hazards are minimal" and requires a "description of the type of residuals anticipated and how they will be managed and disposed of." As proposed, the Experimental Permits are to be granted for two years with a one-time renewal based on submittal of application of renewal and a report summarizing equipment performance, efficacy results, and management of residual materials.

In the discussion that followed, the question was raised of how proof can be provided that the equipment has a "reasonable chance of success." It was suggested that proof may consist of data acquired from scaled-down prototypical models or from analogous technologies that have a proven track record. It was noted from the prior discussion that IEPA stated it may issue Experimental Permits allowing the IEPA discretion in granting an experimental permit. To minimize concerns that research and development of a medical waste treatment technology may pose environmental and occupation risks, an application form similar to that required of a technology seeking formal approval might be submitted. The form would request available environmental and occupational safety data in addition to equipment specifications, residue management and disposal, and any available preliminary efficacy data and protocols.

To further minimize environmental and occupational safety concerns that might arise during research and development, it was recommended that the prototypical equipment be tested using non-infectious or previously treated medical waste (i.e., treated by an approved process such as steam sterilization) that has been inoculated with recommended pathogen surrogates. Waste residues generated could then be disposed of as general solid wastes on verification of microbial inactivation. Non-treated medical wastes used during research and development would require agency-approved treatment after testing.

Concern that the research and development permit might be used as a mechanism to operate a commercial waste treatment venture was also raised. It was suggested that to avoid this possibility the following statements be adapted into guidance document language:

- Research and Development permits are to be granted for a period of two years with a one-time renewal;
- Granting of a Research and Development permit does not assure future site approval at that site on state approval of the process;
- Research and Development permitted facilities cannot accept waste for monetary gain; and
- Research and Development permitted facilities must have any experimentally treated medical waste treated by a state approved medical waste treatment process before disposal or recycling.

Funding of the additional costs incurred by the state as a result of the increased oversight activities associated with a research and development project was also a concern. It was emphasized that the additional requirements of time, staff, and expertise to monitor and review the experimental technology would require that some mechanism (e.g., set fee or time and materials) be established to reimburse the state for these activities.

6.0 RECOMMENDATIONS FOR FUTURE ACTIVITIES

It was the committee's hope that these discussions and resultant report would be useful in establishing a nationally recognized foundation for the review and approval of emerging medical waste treatment technologies. To provide future support for the development and implementation of a nationally recognized guideline, the committee recommended:

- The establishment of a research program to evaluate the thermal, chemical and irradiation resistance of B. subtilis and B. stearothermophilus spores relative to all representative microbial groups for the determination of their use as ultimate pathogen surrogates for medical waste treatment technology efficacy testing;
- The establishment of criteria and procedures for emergency and contingency response to ensure adequate equipment decontamination and operator safety in the event of a mid-cycle shut-down or other abnormal occurrence;
- The establishment of criteria and testing procedures to monitor the potential release of biological aerosols from alternative medical waste treatment equipment;
- Establishment of a clearinghouse to create a network for:
 - Future regulatory activities
 - Integration of technology approvals/denials
 - Information on equipment failures
 - Development of emergency equipment decontamination protocols
 - Provision of access to technical expertise and documentation
 - Assistance to manufacturers in the approval process
 - Protocol review/assessment/development/continuity;
- Continued committee discussion and interaction with the USEPA Office of Pesticide Programs as that office further develops its registration requirements and protocols for medical waste treatment technologies using chemical agents; and
- The expanded integration of health and safety oversight of medical waste treatment activities by state regulatory agencies and professional accrediting associations to include defined oversight responsibilities and inspector training programs.

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APPENDIX A

STATE GUIDELINE FOR APPROVAL OF MEDICAL WASTE TREATMENT TECHNOLOGIES

PREFACE

This guideline summarizes the discussions and results of the State and Territorial Association on Alternate Treatment Technologies. It should be emphasized that the recommendations provided by the Association and adopted by the participating states are an attempt to find commonality on many of the issues and criteria required in the medical waste treatment technology review process. Recognizing that all states may not totally agree with these recommended criteria or protocols, this guideline can serve as a foundation or model for the development of state guidelines or regulations. It is also recognized that definitions, terms, and regulatory methodologies used within the framework of this guideline may not be compatible with granted legislative authority or existing regulatory language. As such, this guideline may require revision to conform with specific state statutes and regulatory requirements.

STATE GUIDELINE FOR APPROVAL OF MEDICAL WASTE TREATMENT TECHNOLOGIES

A. DEFINITION OF MICROBIAL INACTIVATION

- A1. Inactivation is required to be demonstrated of vegetative bacteria, fungi, lipophilic/hydrophilic viruses, parasites, and mycobacteria at a 6 Log₁₀ reduction or greater; a 6 Log₁₀ reduction is defined as a 6 decade reduction or a one-millionth (0.000001) survival probability in a microbial population (i.e., a 99.9999% reduction).
- A2. Inactivation is required to be demonstrated of B. stearothermophilus spores or B. subtilis spores at a 4 Log₁₀ reduction or greater; a 4 Log₁₀ reduction is defined as a 4 decade reduction or a 0.0001 survival probability in a microbial population (i.e., a 99.99% reduction).

B. REPRESENTATIVE BIOLOGICAL INDICATORS

- B1. One or more of the following representative microorganisms from each microbial group shall be used to determine if microbial inactivation requirements are met:
- a) Vegetative Bacteria
 - Staphylococcus aureus (ATCC 6538)
 - Pseudomonas aeruginosa (ATCC 15442)
 - b) Fungi
 - Candida albicans (ATCC 18804)
 - Penicillium chrysogenum (ATCC 24791)
 - Aspergillus niger
 - c) Viruses
 - Polio 2 or Polio 3
 - MS-2 Bacteriophage (ATCC 15597-B1)
 - d) Parasites
 - Cryptosporidium spp. oocysts
 - Giardia spp. cysts
 - e) Mycobacteria
 - Mycobacterium terrae

- Mycobacterium phlei
- Mycobacterium bovis (BCG) (ATCC 35743).

B2. Spores from one of the following bacterial species shall be used for efficacy evaluation of chemical, thermal, and irradiation treatment systems:

- a) B. stearothermophilus (ATCC 7953)
- b) B. subtilis (ATCC 19659).

C. QUANTIFICATION OF MICROBIAL INACTIVATION

C1. Microbial inactivation ("kill") efficacy is equated to "Log₁₀ Kill" which is defined as the difference between the logarithms of the number of viable test microorganisms before and after treatment. This definition is equated as:

$$\text{Log}_{10}\text{Kill} = \text{Log}_{10}(\text{cfu/g "I"}) - \text{Log}_{10}(\text{cfu/g "R"})$$

where:

Log₁₀Kill is equivalent to the term Log₁₀ reduction;

"I" is the number of viable test microorganisms introduced into the treatment unit;

"R" is the number of viable test microorganisms recovered after treatment; and

"cfu/g" are colony forming units per gram of waste solids.

- C2.** For those treatment processes that can maintain the integrity of the biological indicator carrier (i.e., ampules, plastic strips) of the desired microbiological test strain, biological indicators of the required strain and concentration can be used to demonstrate microbial inactivation. Quantification is evaluated by growth or no growth of the cultured biological indicator.
- C3.** For those treatment mechanisms that cannot ensure or provide integrity of the biological indicator (i.e., chemical inactivation/grinding), quantitative measurement of microbial inactivation requires a two step approach: Step 1, "Control"; Step 2, "Test." The purpose of Step 1 is to account for the reduction of test microorganisms due to loss by dilution or physical entrapment.

a) Step 1:

- 1) Use microbial cultures of a predetermined concentration necessary to ensure a sufficient microbial recovery at the end of this step.
- 2) Add suspension to a standardized medical waste load that is to be processed under normal operating conditions without the addition of the treatment agent (i.e., heat, chemicals).
- 3) Collect and wash waste samples after processing to recover the biological indicator organisms in the sample.
- 4) Plate recovered microorganism suspensions to quantify microbial recovery. (The number of viable microorganisms recovered serves as a baseline quantity for comparison to the number of recovered microorganisms from wastes processed with the treatment agent).
- 5) The required number of recovered viable indicator microorganisms from Step 1 must be equal to or greater than the number of microorganisms required to demonstrate the prescribed Log reduction as specified in Section A (i.e., a 6 Log₁₀ reduction for vegetative microorganisms or a 4 Log₁₀ reduction for bacterial spores). This can be defined by the following equations:

$$\text{Log}_{10}\text{RC} = \text{Log}_{10}\text{IC} - \text{Log}_{10}\text{NR}$$

or

$$\text{Log}_{10}\text{NR} = \text{Log}_{10}\text{IC} - \text{Log}_{10}\text{RC}$$

where:

Log₁₀RC > 6 for vegetative microorganisms and > 4 for bacterial spores and where:

Log₁₀RC is the number of viable "Control" microorganisms (in colony forming units per gram of waste solids) recovered in the non-treated processed waste residue;

Log₁₀IC is the number of viable "Control" microorganisms (in colony forming units per gram of waste solids) introduced into the treatment unit;

Log₁₀NR is the number of "Control" microorganisms

(in colony forming units per gram of waste solids) which were not recovered in the non-treated processed waste residue. Log_{10}NR represents an accountability factor for microbial loss.

b) Step 2:

- 1) Use microbial cultures of the same concentration as in Step 1.
- 2) Add suspension to the standardized medical waste load that is to be processed under normal operating conditions with the addition of the treatment agent.
- 3) Collect and wash waste samples after processing to recover the biological indicator organisms in the sample.
- 4) Plate recovered microorganism suspensions to quantify microbial recovery.
- 5) From data collected from Step 1 and Step 2, the level of microbial inactivation (i.e., "Log₁₀ Kill") is calculated by employing the following equation:

$$\text{Log}_{10}\text{Kill} = \text{Log}_{10}\text{IT} - \text{Log}_{10}\text{NR} - \text{Log}_{10}\text{RT}$$

where:

$\text{Log}_{10}\text{Kill}$ is equivalent to the term Log_{10} reduction;

Log_{10}IT is the number of viable "Test" microorganisms (in colony forming units per gram of waste solids) introduced into the treatment unit.
 $\text{Log}_{10}\text{IT} = \text{Log}_{10}\text{IC}$;

Log_{10}NR is the number of "Control" microorganisms (in colony forming units per gram of waste solids) which were not recovered in the non-treated processed waste residue;

Log_{10}RT is the number of viable "Test" microorganisms (in colony forming units per gram of waste solids) recovered in treated processed waste residue.

D. EFFICACY TESTING PROTOCOLS

- D1. Methodology employed to determine treatment efficacy of the technology will need to assure required microbial inactivation and assure the protocols are congruent with the treatment method. Protocols developed for efficacy testing shall incorporate, as applicable, recognized standard procedures such as those found in USEPA "Test Methods for Evaluating Solid Waste, Physical/Chemical Methods" and APHA et al., Standard Methods for the Examination of Water and Waste Water.
- D2. The state agency reviewing medical waste treatment technologies (the "Agency") shall prescribe those types and compositions of medical wastes that present the most challenge to treatment effectiveness under normal operating conditions of the equipment reviewed.
- D3. Dependent on the treatment process and microbial inactivation mechanisms utilized, protocols evaluating medical waste treatment systems shall specifically delineate or incorporate, as applicable:
- a) Waste compositions that typify actual waste to be processed;
 - b) Waste types that provide a challenge to the treatment process;
 - c) Comparable conditions to actual use (i.e., process time, temperature, chemical concentration, pH, humidity, load density, load volume);
 - d) Assurances that biological indicators (i.e., ampules, strips) are not artificially affected by the treatment process;
 - e) Assurances of inoculum traceability, purity, viability and concentration;
 - f) Dilution and neutralization methods that do not affect microorganism viability;
 - g) Microorganism recovery methodologies that are statistically correct (i.e., sample collection, number of samples/test, number of colony forming units/plate); and
 - h) Appropriate microbial culturing methods (i.e., avoidance of microbial competition, the selection of proper growth media and incubation times).

E. TECHNOLOGY APPROVAL PROCESS

- E1.** To initiate the technology review process, the manufacturer (vendor) shall complete and submit the "Evaluation of Medical Waste Treatment Technology: Information Request Form" to the Agency. The manufacturer (vendor) shall:
- a)** Provide a detailed description of the medical waste treatment equipment to be tested including manufacturer's instructions and equipment specifications, operating procedures and conditions including, as applicable, treatment times, pressure, temperatures, chemical concentrations, irradiation doses, feed rates, and waste load composition;
 - b)** Provide documentation demonstrating the treatment method meets microbial inactivation criteria and required testing protocols including a detailed description of the test procedures and calculations used in fulfilling required performance standards verifying microbial inactivation, of user verification methodology, and of microbial culturing protocols which ensure traceability, purity and concentration;
 - c)** Provide information on available parametric controls/monitoring devices, verifying microbial inactivation and ensuring operator non-interference;
 - d)** Provide documentation of applicable emission controls for suspected emissions;
 - e)** Provide information relating to waste residues including their potential hazards/toxicities and their specific mode of disposal or recycling;
 - f)** Provide documentation providing occupational safety and health assurance; and
 - g)** Provide information on energy efficiency and other potential benefits the treatment technology has to offer to the environment.
- E2.** The manufacturer (vendor) shall demonstrate that all required pathogen surrogates and resistant bacterial endospores are inactivated to criteria specified in Section A and Section C under all Agency specified challenge waste load compositions.
- E3.** The manufacturer (vendor) shall develop and demonstrate that site approval and user verification testing protocols are workable and valid.
- E4.** The manufacturer (vendor) shall demonstrate where technically practical, the relationship between biological indicator data and data procured from real-time parametric treatment monitoring equipment.

- E5. The manufacturer (vendor) shall develop contingency response plans and protocols for use in the event of an emergency, accident, or equipment malfunction. The manufacturer (vendor) shall demonstrate that developed protocols are effective in providing operator safety from physical, chemical, or biological exposures during and after the event including decontamination procedures.
- E6. The manufacturer (vendor) shall demonstrate evidence of USEPA pesticide registration for those treatment processes that employ a chemical agent to inactivate microorganisms.
- E7. Upon demonstration to the Agency's satisfaction, technology approval is granted only under the conditions specified in the manufacturer's instructions and equipment specifications, operating procedures and conditions including, as applicable, treatment times, temperatures, pressure, chemical concentrations, irradiation doses, feed rates, and waste load composition. Revisions to these equipment and operating conditions, as warranted relevant to the Agency, will require re-application for approval to the Agency.

F. SITE APPROVAL PROCESS

- F1. To fulfill microbial inactivation requirements and information requirements for site approval, the equipment user shall:
 - a) Demonstrate that the equipment sited is the same equipment and process approved by the Agency as specified in Section E.
 - b) Demonstrate that required resistant bacterial endospores are inactivated as specified in Section A2 criteria under typical waste load and Agency specified challenge compositions;
 - c) Verify that user verification protocols adequately demonstrate microbial inactivation; and
 - d) Verify the relationship between biological indicator data and data procured from real-time parametric treatment monitoring equipment.
- F2. The site facility shall provide a written operations plan that includes:
 - a) The names or positions of the equipment operators;
 - b) The waste types or categories to be treated;
 - c) Waste segregation procedures required;

- d) Wastes types prohibited for treatment;
 - e) Equipment operation parameters;
 - f) Microbial inactivation monitoring procedures;
 - g) Shut-down, clean-out and maintenance procedures;
 - h) Personal protective equipment requirements; and
 - i) Operator training requirements.
- F3.** The site facility shall provide a written emergency and contingency response plan that includes:
- a) A description of proper responses, including identification of system upsets (i.e., power failure, jamming, inadequate treatment conditions) and emergency conditions (i.e., fire, explosion, release of chemical or biohazardous materials);
 - b) A description of personal protective equipment requirements for routine, abnormal, and emergency operations; and
 - c) A description of all potential occupational safety and health risks posed by the equipment and its use.
- F4.** The site facility shall submit to the Agency for their review:
- a) Equipment model number and serial number;
 - b) Equipment specification and operations manual;
 - c) Certification that equipment is identical to the state authorized system;
 - d) A copy of the facility's operations plan;
 - e) A copy of the facility's emergency and contingency response plan; and
 - f) Certification documentation of operator training.
- F5.** As a condition of site approval, the Agency shall have a right to inspect the facility and the right to revoke site approval if health and safety violations are discovered, if permit conditions are not being fulfilled, or if the facility is not adhering to its written plans.

- F6. Any modifications to the medical waste treatment unit may require re-approval by the Agency and may involve further efficacy testing.

G. USER VERIFICATION

- G1. To verify that the medical waste treatment unit is functioning properly and that performance standards are achieved, the equipment user shall:
- a) Demonstrate that required resistant bacterial endospores are inactivated to criteria as specified in Section A2 under standard operating procedures using protocols that have previously been approved by the Agency as specified under Section E and F;
 - b) Demonstrate adherence to the frequency of biological monitoring specified by the Agency; and
 - c) Document and record all biological indicator and parametric monitoring data.
- G2. To document microbial inactivation for steam sterilizers and autoclaves, the equipment operator shall:
- a) Adopt standard written operating procedures which denote:
 - 1) Sterilization cycle time, temperature, pressure
 - 2) Types of waste acceptable
 - 3) Types of containers and closures acceptable
 - 4) Loading patterns or quantity limitations;
 - b) Document times/temperatures for each complete sterilization cycle;
 - c) Use time-temperature sensitive indicators to visually denote the waste has been decontaminated;
 - d) Use biological indicators placed in the waste load (or simulated load) periodically to verify that conditions meet microbial inactivation requirements as specified in Section A2; and
 - e) Maintain all records of procedure documentation, time-temperature profiles, and biological indicator results.

- G3. Medical waste incinerators are to be operated, maintained, and monitored as specified in applicable site and operating permits.

H. SMALL MEDICAL WASTE TREATMENT DEVICES

- H1. All small medical waste treatment devices shall fulfill the requirements necessary for technology approval and shall meet the microbial inactivation requirements as defined in Section A.
- H2. Technology and siting approval are the responsibility of the manufacturer or equipment vendor. The manufacturer (vendor) shall provide to the Agency:
- a) All information required for technology approval as defined in Section E;
 - b) All information required of site approval for a typical site for which the equipment is designed as defined in Section F; and
 - c) All materials and documents required of the user to ensure proper use, safety, and effective treatment. These materials and documents would include:
 - 1) An operations and maintenance manual;
 - 2) Information on proper use and potential misuse;
 - 3) Microbial inactivation testing instructions;
 - 4) Training/education manual; and
 - 5) Available service agreements/programs.
- H3. The manufacturer (vendor) shall furnish the user of the treatment device:
- a) An operations and maintenance manual;
 - b) Information on proper use and potential misuse;
 - c) Microbial inactivation testing instructions;
 - d) Training/education manual; and
 - e) Available service agreements/programs.

- H4. Upon the installation of the treatment device, the manufacturer shall compile a record of the buyer, the location, and the results of on-site challenge testing at time of purchase. This information shall be submitted annually to the Agency by the manufacturer (vendor) as the notification record of site registrations of equipment installed that previous year.

I. PREVIOUSLY APPROVED TECHNOLOGIES

- I1. Medical waste treatment equipment which is subject to these registration and technology approval requirements that has been installed and operated before January 1, 1994, shall comply with current efficacy standards by (date). By (date), pre-existing medical waste treatment equipment shall have been modified to meet current standards, taken out of service, or replaced by approved equipment.
- I2. Steam sterilizers, autoclaves, and incinerators are not included within the category of "emerging treatment technologies" and are not subject to these registration and technology approval requirements. Site and operation permits are still necessitated, as required, under applicable state regulations.

J. WASTE RESIDUE DISPOSAL

- J1. Information on the characteristic(s) of all waste residues (liquids and solids), and the mechanism(s) and mode(s) of their disposal shall be provided by the manufacturer on the "Application for Evaluation and Approval of Medical Waste Treatment Technologies." This information shall include:
- a) Description of residues (i.e., liquid, solid, shredded, hazardous constituents);
 - b) Waste designation (i.e. hazardous, special, general);
 - c) Disposal mechanism (i.e. landfilling, incineration, recycling); and
 - d) Recycling efforts, if anticipated, (i.e., waste types, amounts, percentages, name and location of recycling effort).
- J2. Information on waste residue disposal shall be provided by the user facility as required under site approval (Section F). This information shall include:
- a) All information requested in Section J1;

- b) The disposal site (name and address);
 - c) The mechanism of disposal (i.e. landfilling or incineration); and
 - d) The amounts of residue(s) anticipated to be disposed of (e.g., volume and weight per week).
- J3. If residue(s) are to be recycled, the following information shall be provided by the user facility as required under site approval (Section F). This information shall include:
- a) The types of waste residue to be recycled;
 - b) The amounts of waste residue to be recycled;
 - c) The percentage of the total waste and waste residue to be recycled;
 - d) The recycling mechanism used; and
 - e) The name and location of the recycler.
- J4. Previously untreated medical wastes used in the development and testing of prototypical equipment shall be considered potentially infectious and will be required to be disposed of as untreated medical waste.
- J5. Prototypical equipment testing using non-infectious or previously treated medical waste (i.e., treated by an approved process such as steam sterilization) that has been inoculated with recommended pathogen surrogates can be disposed of as general solid waste after verification of microbial inactivation.
- J6. All liquid and solid waste residues will be disposed of in accordance with applicable state and local regulations.

K. OPERATOR TRAINING

- K1. To assure proper operation of the treatment process, the manufacturer (vendor) shall provide to the user as part of the treatment equipment purchase an operator training program which shall include:
- a) A description of all mechanical equipment, instrumentation, and power controls;
 - b) A description of system operations including waste types acceptable

loading parameters, process monitors, treatment conditions, and residue disposal procedures;

- c) A description of all parametric controls and monitoring devices, their appropriate settings as correlated with biological indicators, and calibration requirements;
- d) A description of proper responses, including identification of system upsets (i.e., power failure, jamming, inadequate treatment conditions) and procedures to be followed during emergency conditions (i.e., fire, explosion, release of chemical or biohazardous materials);
- e) A description of the procedures for equipment shut-down and clean-out for maintenance or other purposes;
- f) A description of personal protective equipment requirements for routine, abnormal, and emergency operations; and
- g) A description of all potential occupational safety and health risks posed by the equipment and its use.

K2. The facility shall develop a written equipment operations plan which shall include:

- a) Delegation of responsibility for safe and effective equipment operation to operating personnel;
- b) A description of operating parameters that must be monitored to ensure microbial inactivation;
- c) A description of all process monitoring instrumentation and established ranges for all operating parameters;
- d) A description of the methods required to ensure process monitoring instrumentation is operating properly;
- e) A description of methods and schedules for periodic calibration of process monitoring instrumentation; and
- f) A description of the procedures for equipment shut-down and clean-out for maintenance or other purposes.

K3. The facility shall develop a written contingency and emergency response plan to include:

- a) A description of all potential occupational safety and health risks posed by the equipment and its use;
 - b) A description of proper responses for system upsets and emergency conditions;
 - c) A description of personal protective equipment requirements for routine, abnormal, and emergency operations;
 - d) A description of proper medical response if required; and
 - e) A pre-designated disposal site for untreated or inadequately treated medical waste if a mechanical failure precludes use of the treatment equipment.
- K4. The facility shall document and keep on record copies of all training for at least 3 years.

L. RESEARCH AND DEVELOPMENT

- L1. The Agency may issue an Experimental Permit for medical waste treatment processes or techniques that are undergoing research and development if the applicant can provide evidence that:
- a) Environmental impact is minimal; and
 - b) Occupational exposures are minimal.
- L2. The Agency's "Evaluation of Medical Waste Treatment Technology: Information Request Form" shall be submitted and shall contain environmental and occupational safety data in addition to equipment specifications, residue management and disposal, and any available preliminary microbial inactivation data and protocols.
- L3. All equipment testing shall preferably use non-infectious or previously treated medical waste (i.e., treated by an approved process such as steam sterilization) that has been inoculated with recommended pathogen surrogates listed in Section B. Waste residues generated can be disposed of as general solid wastes upon verification of microbial inactivation. Untreated medical wastes used in the development and testing of prototypical equipment shall be considered potentially infectious and will be required to be disposed of as untreated medical waste.
- L4. All Experimental Permits have a duration not to exceed two years with a one-time renewal.

- L5. Granting of an Experimental Permit does not assure future site approval on state approval of the process.**
- L6. Facilities with experimental permits cannot accept waste for monetary gain.**

APPENDIX B

APPLICATION FOR EVALUATION AND APPROVAL OF MEDICAL WASTE TREATMENT TECHNOLOGIES

The "Application for Evaluation and Approval of Medical Waste Treatment Technologies" is provided as a guidance document to assist state agencies in reviewing new medical waste treatment technologies. The document is intended to serve only as a model for state development of initial application forms by providing a general format of pertinent technology review questions. Definitions and terms used in this document may require revision to conform with specific state legislative and regulatory requirements.

**APPLICATION FOR EVALUATION AND APPROVAL OF MEDICAL WASTE
TREATMENT TECHNOLOGIES:**

Complete the following questionnaire and return it along with the application. Please include any additional support data which maybe applicable. Use additional paper if necessary. Reference with the related section and number(s).

A. GENERAL

- A1. Is the treatment technology best suited for on-site use at the point of generation, or is it adaptable for use as a commercial or regional treatment process receiving waste from several generators?

On-site _____ Commercial/Regional _____ Both _____

- A2. Is this treatment technology specified for use at small generator facilities such as physician, dental, or veterinary offices or clinics?

Yes _____ No _____

- A3. Has this treatment technology been approved/disapproved in any other state? If so, please indicate which states have issued a decision and submit copies of approvals/disapprovals.

- A4. Has the use of this equipment ever resulted in any environmental or occupational safety violation (federal, state, or local)?

- A5. Has the use of this equipment ever resulted in any injuries, of any kind, or transmissions of any disease to any person? Describe all such instances.

- A6. Have you reviewed all applicable state solid and medical waste regulations for medical waste acceptance, treatment, and disposal?

- A7. Have you inquired as to whether any other permits are required? Please enclose agency response and requirements with your application. List all required permits and enclose copies of any permit approvals.

NOTE: Local governments or other agencies may require permits.

B. LEVEL OF TREATMENT

- B1. Does the level of microbial inactivation achieved by the treatment process meet the following definition?

"Inactivation of vegetative bacteria, fungi, lipophilic/hydrophilic viruses, parasites, and mycobacteria at a 6 Log₁₀ reduction or greater; and inactivation of B. stearothermophilus spores or B. subtilis spores at a 4 Log₁₀ reduction or greater."

Yes ___ No ___ If no, specify where the definition is unfulfilled.

C. CHARACTERIZATION OF PROPOSED TREATMENT PROCESS

- C1. Please check the appropriate categories that best describe the methods of this proposed technology. Proposed treatment technologies may incorporate several of the categories listed below.

Chemical _____
Mechanical _____
Microwave _____
Hammermill _____
Plasma Arc _____
Encapsulation _____
Other (specify) _____

Heat _____
Shredder _____
Grinder _____
Irradiation _____
Radiowave _____

D. WASTE COMPATIBILITY WITH PROPOSED TREATMENT PROCESS

Please identify if the proposed system is compatible or non-compatible with the following types of waste.

	<u>Type of Waste</u>	<u>Compatible</u>	<u>Non-compatible</u>
D1.	Cultures and stocks of infectious agents and associated biologicals	_____	_____
D2.	Liquid human and animal waste including blood and blood products and body fluids	_____	_____
D3.	Pathological waste	_____	_____

- D4. Contaminated waste from animals _____
- D5. Sharps _____
- D6. Other _____

Please refer to the state medical waste regulations for further definition of the medical waste categories and prescribed medical waste management requirements.

- D7. What waste characteristics present the most challenge to the proposed treatment process:

Organic materials _____

Liquids _____

Density/compaction _____

Other characteristics _____ Specify: _____

- D8. Describe by composition (i.e., material and percentage) those medical wastes that would pose the most challenge to the proposed technology. Why?

- D9. Describe the physical or chemical components of medical wastes that would interfere, cause mechanical breakdown, or compromise the treatment process or microbial inactivation efficacy.

E. MICROBIOLOGICAL TEST PROCEDURES

Any proposed treatment method shall be capable of inactivating vegetative bacteria, fungi or yeasts, parasites, lipophilic/hydrophilic viruses, and mycobacteria at a 6 Log₁₀ reduction or greater. Bacterial spores shall be inactivated at a 4 Log₁₀ reduction or greater. A representative from each of the following microbial groups is required for testing.

- E1. Listed below are several test organisms which have been used as microbiological indicators to determine the effectiveness of a given treatment method. If there are any data either to support or refute the inactivation of any of the biological indicators using the proposed treatment process under normal operating conditions, please check the appropriate space next to the indicator.

NOTE: If protocols utilized by the applicant to generate microbial inactivation data are deemed unacceptable by the Department, the Department reserves the right to request that the applicant resubmit data generated from Department-approved protocols. If data has not yet been procured to support the inactivation of the listed biological indicators below, please contact the Department before initiating efficacy testing to ensure research protocols are in accordance with the Department's requirements.

Vegetative Bacteria

- Staphylococcus aureus (ATCC 6538) _____
- Pseudomonas aeruginosa (ATCC 15442) _____

Fungi

- Candida albicans (ATCC 18804) _____
- Penicillium chrysogenum (ATCC 24791) _____
- Aspergillus niger _____

Viruses

- Polio 2 or Polio 3 _____
- MS-2 Bacteriophage (ATCC 15597-B1) _____

Parasites

- Cryptosporidium spp. oocysts _____
- Giardia spp. cysts _____

Mycobacteria

- Mycobacterium terrae _____
- Mycobacterium phlei _____
- Mycobacterium bovis (BCG) ATCC 35743) _____

Bacterial Spores

- B. stearothermophilus (ATCC 7953) _____
- B. subtilis (ATCC 19659) _____

E2. Were the results certified by an independent public health or certified testing laboratory? Yes _____ No _____

If yes, indicate the name, address, and telephone number of the certifying laboratory and attach the test protocol, results and an explanation of any available data not supporting the reduction factors referenced above.

F. BY-PRODUCTS AND DISCHARGES OF THE TREATMENT PROCESS

F1. Please indicate all by-products and discharges (to air, water, or land) which may be generated as a result of this alternative treatment technology.

Stack Emissions _____ Heat _____ Slag _____ Vapors or Fumes _____

Ash _____ Liquid _____ Smoke _____ Aerosols _____

Leachate _____ Dust _____ Odor _____ Steam _____

Chemical Residues _____

Other, specify _____

F2. If any of the above by-products or discharges are indicated, how will they be controlled?

F3. If there are no by-products or discharges indicated, how was this determined?

F4. Are any of these by-products or discharges USEPA-listed hazardous wastes (40 CFR Part 261), biohazardous, etc.? No _____ Yes _____. If yes, explain necessary controls, personal protective equipment, storage, disposal, etc.

G. ENVIRONMENTAL EFFECTS OF THE TREATMENT PROCESS

- G1. Are any negative effects on the environment anticipated from the use of the treatment process and/or disposal of the treated waste from the treatment process?
- G2. What environmental, occupational, and/or public health hazards would be associated with a malfunction of the treatment process? Specify.
- G3. If the treatment process includes the use of water, steam, or other liquids, how will this waste discharge be handled (i.e., sewer, recycled, etc.)? Specify.
- G4. What are the physical characteristics of the waste residues generated from the treatment process (i.e., wet, dry, shredded, powdered, etc.)? Specify.
- G5. How will the treated medical waste from this process be disposed of (i.e., landfill, incineration, recycled, etc.)? Specify.
- G6. Are any by-products classified as hazardous waste (40 CFR Part 261)?

Yes___No___ - Complete Item A6.

H. OCCUPATIONAL HAZARDS

- H1. What are the potential hazards associated with the treatment process?
- H2. What hazard abatement/reduction strategies will be used in during the operation of this treatment process (include engineering controls, person protection equipment, etc.)?
- H3. What training will the operator(s) of the treatment process receive?

I. CRITICAL FACTORS OF THE TREATMENT PROCESS

- I1. What are the critical factors that influence the specific treatment technology? Specify.
- I2. What are the consequences if these factors are not met? Specify.
- I3. Explain the ease and/or difficulty of operation of the medical waste treatment system. Specify.
- I4. What type of ongoing maintenance is required in the operation of the treatment system? Specify.

Maintenance Manual Attached? Yes___ No___

- I5. What emergency measures would be required in the event of a malfunction? Specify.
- I6. How are these measures addressed in an emergency plan or in the operations protocol?
- I7. What is the maximum amount of waste to be treated by this process per cycle?
- I8. How long is a cycle?

J. CHEMICAL INACTIVATION TREATMENT PROCESSES

- J1. If the treatment process involves the use of chemical inactivation:
- a) What is the name of the active ingredient?
 - b) What concentrations must be used and maintained?
 - c) At what pH is the chemical agent active?
 - d) What is the necessary contact time?
 - e) If there is any incompatibility with specific materials and surfaces, specify.
 - f) What is the pH of any end products (i.e., liquid effluents)?
 - g) List any additional factors or circumstances that may interfere with the chemical's inactivation potential.
- J2. What is the active life of the chemical agent after it has been exposed to air or contaminated medical waste?
- J3. Have studies been conducted relative to the long-term effectiveness of the chemical agent while in use? If yes, please attach a copy of the study and test results.
- J4. What health and safety hazards may be associated with the chemical (present and long-term)? Specify.
- MSDS Attached? Yes___ No___
- J5. Is the chemical agent registered for this specific use with the Environmental Protection Agency (USEPA) Pesticide Registration Division? Yes___ No___
- If yes, provide the USEPA registration number_____ and a copy of the EPA-approved label instructions for use.
- J6. Is the spent chemical agent classified as a hazardous waste by USEPA (40 CFR Part 261) or by other state criteria? Yes___ No___ If yes, specify whether by USEPA or by which state(s)_____.
- J7. Is an environmental impact study for the chemical agent available? Yes___ No___ If yes, attach a copy of this information.

K. QUALITY ASSURANCE AND VERIFICATION OF MICROBIAL INACTIVATION

- K1.** How is the quality assurance of the treatment process addressed? Specify.
- K2.** What is the recommended frequency that a microbiological indicator should be used to confirm effectiveness of the system? Specify.
- K3.** Other than the biological indicators listed in Section E, what other indicators, integrators, or monitoring devices would be used to show that the treatment unit or process was functioning properly? (Please describe and explain.)
- K4.** How is it determined that the processed waste has received proper treatment? (Check the appropriate item.)

Temperature indicator: visual only___ continuous___ both___

Pressure indicator: visual only___ continuous___ both___

Time indicator: visual only___ continuous___ both___

Chemical concentration indicator: visual only ___ continuous ___ both ___

Other: Please specify_____

- K5.** How have the treatment process monitors been correlated with biological indicators to ensure effective and accurate monitoring of the treatment process? Specify.
- K6.** What is the established process monitor calibration schedule, and what is its frequency of calibration?
- K7.** How are the process monitors interfaced to the system's operations to effect proper treatment conditions? Explain.
- K8.** How are the process monitor controls secured to prevent operator over-ride of the process before treatment is adequately affected? Explain.
- K9.** What failure mode and effect analyses have been performed on the treatment system? Specify and provide.

L. POST-TREATMENT RESIDUE DISPOSAL, RECLAMATION OR RECYCLING

L1. How will the treated medical wastes from this process be disposed of:

Burial in an approved landfill _____

Incineration _____

Recycled _____

L2. If the wastes are to be recycled, provide additional evidence regarding this strategy.

L3. If the wastes are to be recycled, what percentage of the treated waste will be recycled? How will the remainder of the treated waste be disposed of?

M. POTENTIAL ENVIRONMENTAL BENEFITS

M1. Has an energy analysis been conducted on the proposed technology?

Yes ___ No ___ If yes, specify and provide results of that analysis.

M2. Has an economic analysis been performed on the proposed technology?

Yes ___ No ___ If yes, specify and provide results of that analysis.

M3. How does this treatment technology improve on existing medical waste treatment and disposal methods? Specify.

M4. What is the potential of this proposed technology for waste volume reduction? Specify. _____

N. OTHER RELEVANT INFORMATION AND COMMENTS

All approvals or denials received from other states, counties or agencies concerning any aspect of equipment operation and efficacy; as well as all safety, competency or training requirements for the users/operators, etc. must also be included.

APPLICATION FOR EVALUATION AND APPROVAL OF MEDICAL WASTE TREATMENT TECHNOLOGIES

CERTIFICATION STATEMENT

I certify that the information requested and contained in this document is accurate and complete and that all existing documentation requested in this application for this system or similar systems is provided. The Vendor, identified below, agrees to provide [state agency] all results of all studies conducted by or for any state, company, agency or country, or any other person as defined at [state regulation], which the vendor conducts, or is in any way aware of, to determine the operational performance of any aspect of the equipment for which authorization to operate in this state is requested on the filing this application. I am aware that regulated medical waste management systems to be operated in this state for regulated medical waste treatment and/or destruction must be identical to the system described in this application for authorization to operate in this state and for which operational data is presented in the application for [state agency] review. Any and all changes in the system and related equipment after this application submittal and [state agency] review and authorization to operate must be submitted in writing to [state agency] prior to use. The [state agency's] permitting conditions or other agency's authorizations granted to operate this system to treat and/or destroy regulated medical waste will be reviewed by [state agency] periodically to ensure specifically authorized regulated medical waste technology systems meet currently accepted standards for regulated medical waste management. [State Agency] may modify system operational or performance requirements for systems that received prior authorizations to operate, if warranted to protect human health and the environment.

I am further aware that on reviewing the completed application and the required attachments, [state agency] may have additional questions and require submissions of data and other information deemed necessary regarding this or related medical waste disposal systems. Failure to provide all existing requested information will result in delays in processing the request for authorization to operate. Failure to provide all required information as outlined in the application, or willfully withholding information, may be cause for [state agency] to deny or rescind authorization to operate if [state agency] determines that the information not submitted would have been in any way relevant to its review of this technology.

NAME OF SYSTEM/EQUIPMENT

MODEL NUMBER

NAME OF CERTIFYING PERSON (must be a corporate officer)

TITLE

SIGNATURE OF CERTIFYING PERSON (must be a corporate officer)

DATE

NAME OF PERSON COMPLETING APPLICATION

TITLE

NAME OF VENDOR (COMPANY)

TELEPHONE

NAME OF DIVISION

FAX

ADDRESS

CITY, STATE & ZIP CODE

APPENDIX C

EXAMPLE:

MICROBIAL INACTIVATION TESTING PROTOCOL FOR A GRINDER/CHEMICAL MEDICAL WASTE INACTIVATION PROCESS

PREFACE

The following protocol is provided as an example of the steps and procedures required to determine the level of microbial inactivation of a system that cannot ensure or provide integrity of the biological indicator carrier (i.e., test strip, ampule) through the treatment process to recovery. This protocol is not intended to be all inclusive or meet all the variables or constraints associated with the multiplicity of medical waste treatment technologies. However, the protocol includes the components and the processes that require consideration to ensure the data recovered and numeric calculations made accurately represent the true microbial inactivation level of the treatment process.

This example provides a protocol for a chemical inactivation/ grinding medical waste treatment process that does not allow the retrieval of the biological indicator carrier. For each step in the protocol, an explanation or note is offered (in brackets) to provide rationale or background for the step or process described. For the protocol provided, adherence to good microbial and laboratory practices is essential for researcher and equipment operator safety and for the generation of accurate data.

EXAMPLE:
**MICROBIAL INACTIVATION TESTING PROTOCOL FOR A
GRINDER/CHEMICAL MEDICAL WASTE TREATMENT PROCESS**

I. Materials

- A. Bacillus stearothermophilus spores as a suspension of 2×10^{10} initial inoculum. NOTE: B. stearothermophilus spores were chosen as the spore of choice due to the thermophilic nature of B. stearothermophilus and its ability to optimally grow at elevated temperatures. Culturing collected waste samples at 60°C using B. stearothermophilus spores as a biological indicator reduces the number of potential cross contaminants that might arise on a culture plate. A spore suspension of 2×10^{10} initial inoculum was chosen to provide an adequate number of recoverable spores for determining a 4 Log₁₀ reduction. Determination of this concentration may require trial runs to ascertain the recovery concentrations.
- B. Surrogate waste load constructed to contain by weight: 5% organic material and 95% plastics, cellulose, and glass. Total weight of sample to be between 15 and 20 pounds. NOTE: The surrogate waste load used in this example was constructed to represent the typical medical waste composition that would be treated by this system at the user site location. Surrogate waste loads may also be constructed to replicate medical waste loads which challenge the efficacy of the system. The sample weight of the load was selected as being representative of the feed rate and typical loading conditions of the unit. Weight loads should be constructed to mimic conditions of actual use.

II. Protocols

A. Control Run

1. Add 2×10^{10} B. stearothermophilus spore suspension to surrogate waste load. The spore suspension should be added as to not expose the researcher or equipment operator to the biological indicator. To minimize potential exposures and to adequately disperse the spore suspension throughout the load, the spore suspension could be transferred into four or more separate plastic screw-capped tubes. These tubes could subsequently be equally dispersed throughout the surrogate waste load.
2. Load inoculated surrogate waste into the previously cleaned (decontaminated) treatment unit and run unit without chemical inactivation agent. [The unit should be previously decontaminated to minimize cross contamination from spores originating from previous efficacy testing.]

3. Collect ten one (1) gram samples during the duration of the run (i.e., collect samples at the beginning of waste discharge through final discharge). NOTE: The amount, number and collection frequency of the sample collection will be determined previously by trial runs. The important consideration for this determination is to ensure that during the span of the run, the test data collected provide an accurate reflection of the level of microbial inactivation for the entire load.
4. Place the 1-gram samples immediately upon collection into pre-weighed (combination weight of both liquid and tube) plastic screw cap tubes containing an appropriate neutralizing solution and vortex vigorously for 5 minutes. NOTE: This step is required to neutralize chemical agent activate at the time the waste exits the unit and is necessary to determine actual microbial inactivation the treatment process and minimize the inclusion of residual chemical activity that might be present. The amount, concentration, and exposure time of the selected neutralizing agent must be pre-determined so as to neutralize the specific chemical agent without inhibiting growth of the biological indicator. Collection tubes are pre-weighed, including neutralizing agent, to determine the weight of the actual waste sample collected.
5. Construct an approximate 10-gram composite sample from the 10 representative samples collected in Step 3. [This step provides for the evaluation of the level of microbial inactivation of the entire load without assaying each individual sample taken above.]
6. Decant, sieve, and filter as required to separate solid waste material from the neutralizing liquid. Save liquid effluent. [This step is required to wash bacterial spores from the collected waste sample. Protocols involved in this rinsing step will be determined by trial runs to ascertain the best mechanisms to adequately rinse and separate the solid waste components from the liquid rinse.]
7. Wash and vortex solid materials a second time with neutralizing buffer. Decant, sieve, and filter as required to separate solid waste material from liquid. Combine liquid effluent with that obtained in Step 6. [This step provides an extra wash to collect from the waste as many of the spores as possible.]
8. Filter liquid through Millipore™ filtration unit or equivalent to concentrate retrieved spores on membrane filter. Wash filter with 10 mls of citrate or other appropriate buffer. [This step concentrates retrieved spores to equal the number of spores from 10 grams waste/10 mls buffer or by factoring, the number of spores from 1 gram waste per 1 ml buffer. For example,

plating one ml of the liquid would result in the number of cfu on the plate to be equal to the number spores per one gram of waste.]

- a) Triplicate plate 0.1 ml from the 10 ml concentrate in Step 8 above; this dilution represents Plate A. [This step equates to a total dilution of 1:10.]
- b) Add 1.0 ml of the 10 ml concentrate in Step 8 above to 9.0 mls of buffer solution (this represents a 1:10 serial dilution and is represented as Dilution Tube B). Triplicate plate 0.1 ml of Dilution Tube B; this dilution represents Plate B. [This step equates to a total dilution of 1:100.]
- c) Add 1.0 ml of Dilution Tube B above to 9.0 mls of buffer solution (This represents an additional 1:10 serial dilution and is represented as Dilution Tube C). Triplicate plate 0.1 ml of Dilution Tube C; this dilution represents Plate C. [This step equates to a total dilution of 1:1000].
- d) Add 1.0 ml of Dilution Tube C above to 9.0 mls of buffer solution (This represents an additional 1:10 serial dilution and is represented as Dilution Tube D). Triplicate plate 0.1 ml of Dilution Tube D; this dilution represents Plate D. [This step equates to a total dilution of 1:10,000].

B. Test Run

1. Follow protocols in II A. except run the treatment unit with specified chemical inactivation agent concentrations.
2. Upon washing the membrane filter in Step II.8 with 10 mls of buffer:
 - a) Triplicate plate 1 ml of buffer in Step 2 above via the pour plate method (i.e., 1 ml of spore concentrate into 10-12 mls of liquid agar. Vortex and pour into plate; this represents Plate A¹. [This step equates to no dilution factor, i.e., this number represents the number of spores per gram of waste.]
 - b) Triplicate plate 0.1 ml of buffer in Step 2 above via the pour plate method (i.e., 0.1 ml of spore concentrate into 10-12 mls of liquid agar. Vortex and pour into plate; this represents Plate B¹. [This step equates to a 1:10 dilution factor.]

- c) Add 1.0 ml of the buffer in Step 2 above to 9.0 mls of buffer solution [this represents a 1:10 serial dilution and is represented as Dilution Tube C¹]. Triplicate plate 0.1 ml of Dilution Tube C¹; this dilution represents Plate C¹. [This step equates to a total dilution of 1:100.]

III. Calculations

Using the equations found in Section C3 of "State Guideline for Approval of Alternate Medical Waste Technologies", the following calculations are performed:

A. Calculate initial inoculum in spores per gram waste.

1. 2×10^{10} spores/15 lbs. waste =
 2×10^{10} spores/ 6.8×10^3 grams waste =
 3×10^6 spores/gram waste = inoculum = IC

$$IC = 3 \times 10^6$$

B. Calculate number of spores recovered.

1. Step One "Control" Data:

<u>a</u>	<u>b</u>	<u>c</u>
Plate A - TMTC*	TMTC	TMTC
Plate B - TMTC	TMTC	TMTC
Plate C - TMTC	TMTC	TMTC
Plate D - 200 cfu**	210 cfu	190 cfu

*Too Many To Count

**Colony Forming Units

Accounting for the dilution factor of 10,000 for Plate D, the average recovery of viable "Control" spores per gram equals $200 \times 10,000$ or 2,000,000 spores/gram or 2×10^6 spores/gram.

$$RC = 2 \times 10^6$$

2. Step Two "Test" Results:

<u>a</u>	<u>b</u>	<u>c</u>
Plate A ¹ - 50 cfu	48 cfu	52 cfu
Plate B ¹ - 5 cfu	4 cfu	6 cfu
Plate C ¹ - 1 cfu	0 cfu	0 cfu

The average recovery of viable "Test" spores per gram equals 50 spores per gram (no dilution factor).

$$RT = 5 \times 10^1$$

C. Calculate Log₁₀ Reduction.

1. Step One "Control" Results:

$$\text{Log}_{10}\text{RC} = \text{Log}_{10}\text{IC} - \text{Log}_{10}\text{NR}; \text{ where}$$

$$\text{Log}_{10}\text{RC} = \text{Log}_{10}(2 \times 10^6 \text{ spores/gram}) = 6.301$$

$$\text{Log}_{10}\text{IC} = \text{Log}_{10}(3 \times 10^6 \text{ spores/gram}) = 6.477$$

$$\text{Log}_{10}\text{NR} = \text{Log}_{10}\text{IC} - \text{Log}_{10}\text{RC}$$

$$\text{Log}_{10}\text{NR} = 6.477 - 6.301 = 0.176$$

$$\text{Log}_{10}\text{NR} = 0.176$$

2. Step Two "Test" Results and Log₁₀Kill Calculation:

a) $\text{Log}_{10}\text{Kill} = \text{Log}_{10}\text{IT} - \text{Log}_{10}\text{NR} - \text{Log}_{10}\text{RT}, \text{ where:}$

$$\text{Log}_{10}\text{IT} = \text{Log}_{10}\text{IC} = 6.477$$

$$\text{Log}_{10}\text{NR} = 0.176$$

$$\text{Log}_{10}\text{RT} = \text{Log}_{10}(5 \times 10^1) = 1.699$$

b) $\text{Log}_{10} \text{Reduction (Log}_{10}\text{Kill)}, \text{ where:}$

$$\text{Log}_{10}\text{Kill} = 6.477 - 0.176 - 1.699 = 4.602$$

$$\text{Log}_{10}\text{Kill} = 4.602$$

APPENDIX D

LIST OF PARTICIPANTS IN ROUNDTABLE DISCUSSIONS IN NEW ORLEANS, ATLANTA, AND WASHINGTON, D.C.

FEDERAL AGENCIES

Centers for Disease Control and Prevention

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Zig Vaituzis
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Nelson S. Slavik, Ph.D., prepared this final document which reflects the discussions and consensus reached at these meetings.

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A complete listing of all participants attending the New Orleans, Atlanta, and Washington, D.C. meetings may be found in Appendix D.

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